

FY 1986 ANNUAL WORK PLAN DIRECTIVES AND APPROVAL



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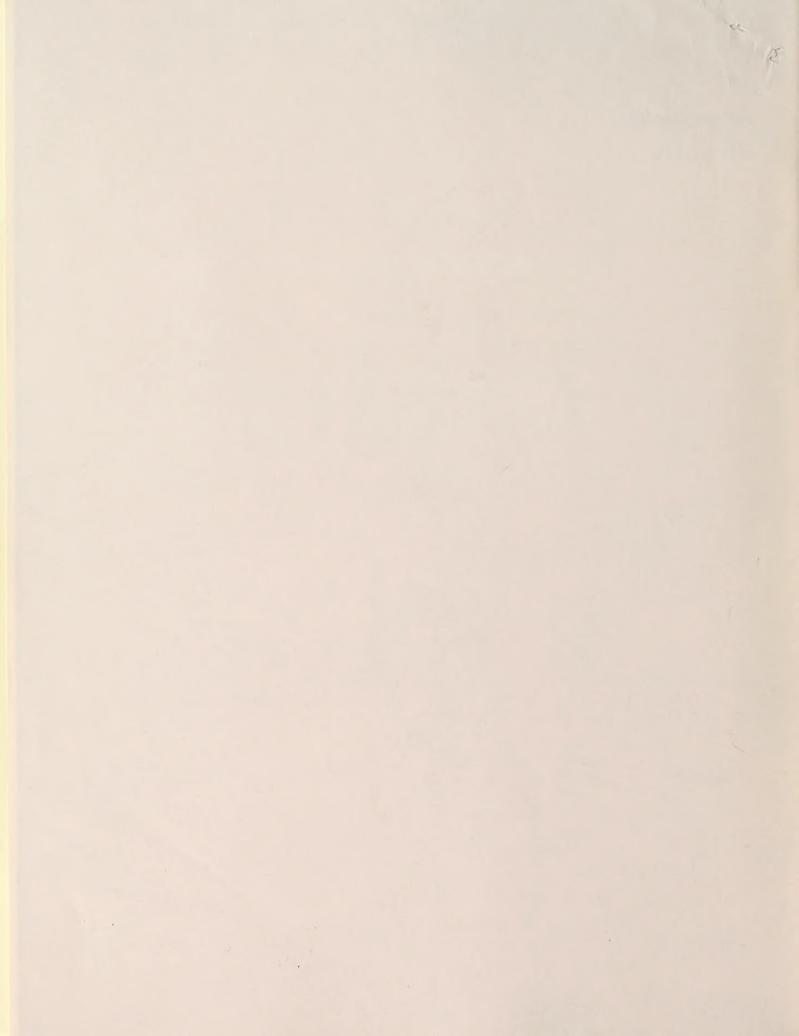
1986

Annual Work Plan

Directives



United States Department of the Interior Bureauto: Land Management



136/1423

43060

IN REPLY REFER TO:



To:

United States Department of the Interior

BUREAU OF LAND MANAGEMENT WASHINGTON, D.C. 20240

1681(160)

Refers to IM 86-116

February 20, 1986

JK 870

Instruction Memorandum No. 86-267
Expires 9/30/86

136

1500

From: Director

C. 1

Subject: FY 1986 Annual Work Plan Directives and Approval

Directorate; SD's; SCD; and BLM D-BIFC

DD:3/7/86

This Instruction Memorandum and its enclosures plus the FY 1986 cost target allocations transmitted by WBO/matrix are your final FY 1986 Annual Work Plan (AWP) Directives and Operating Budget approval. You are to conduct your FY 1986 programs and obligate funds in accordance with these Directives unless they are formally modified or adjusted by the Director.

Revised PAWP Directives

The enclosed general and program narratives reflect the <u>additions</u>, <u>deletions</u>, or <u>amendments</u> to the PAWP Directives previously issued (Instruction Memorandum No. 86-116, dated November 26, 1985). If a particular subject or program activity is not discussed in the enclosed material, the PAWP Directives serve as the final AWP Directives for that item. Thoroughly review the enclosed revisions, along with the PAWP Directives prior to completing your FY 1986 AWP.

Approval of the AWP as the FY 1986 Operating Budget

Full year FY 1986 cost target allocations by subactivity have been provided to each SO, DSC, and BIFC by the Chief, Office of Budget via WBO/Matrix. Each SD/SCD is responsible for assuring that these cost targets are adhered to by his/her organization and are not exceeded. Cost targets cannot be modified by any Bureau official other than the Chief, Office of Budget (WO 160) acting for the Director.

Within the parameters of these Directives and your cost target allocations by subactivity from WBO/Matrix, you may proceed to execute the AWP you develop as your approved FY 1986 Operating Budget.

If you have major concerns or problems with the program narratives or cost target allocations, you should submit a narrative to the Director (160) detailing these concerns.

Bureau of Land Management
Library
Bldg. 50, Denver Federal Center
Denver, CO 80225

Also, the draft H-1681-1, AWP Handbook transmitted by IM No, 86-116 provided a format and instructions for narrative documentation of your AWP to complement the numbers included in the Operating Budget System of the FMS. This AWP Narrative is required for 1986. Your narrative should be proposed as outlined in H-1681-1 and submitted to the Director (160) as outlined below.

Financial Responsibility and Cost Control

Financial responsibility by all BLM managers and employees is the watchword during FY 1986. The Balanced Budget and Deficit Control Act of 1985 (P.L. 99-177, the Gramm-Rudman Act) requires a 4.3 percent across-the-board reduction in almost all BLM programs and reduced the Bureaus MLR budget by over \$17,000,000. Coupling that reduction with the certainty that there will be no Supplemental Appropriations Act during this fiscal year, it is extremely improbable that your cost targets will be increased during the year. Also, the Bureau has no available funds to absorb the costs of any State that exceeds its cost target, not just statewide, but subactivity by subactivity. The 1986 cost target allocations are not to be exceeded by any Bureau organization.

You should begin immediately to reduce your organization and funding plans in order to operate within your 1986 AWP cost targets. Do not wait for Mid-Year Review with the expectation that your operating budget situation will be improved. Also do not rely on Reimbursable Authority from other agencies. We can expect fewer reimbursable agreements because other agencies are also experiencing the same budget reductions.

Summary of AWP Submission Requirements

- 1. Submit three (3) copies of the following items to Director (160) by March 7, 1986
 - (A) FY 1986 AWP Narrative (by subactivity). See draft H-1681-1, Chapter 3.
 - (B) FY 1986 Staffing Plan for your SO/DSC/BIFC..
 - (C) Copy of all State Offices supplemental AWP Directives to Districts/Offices.
- 2. Submit to DSC (D-510), your Reconciled 1986 Operating Budget data, i.e., Labor Cost Plan, and Operations Plan via your Level 6 per Instruction Memorandum No. DSC-85-12 Implementation of DFP-10 Phase I. Please make every effort possible to get this Operating Budget in the February reports.
- 3. Submit to Director (160) by date in AWP Directives the specific subactivity feedback as specified in the enclosed Directives.

Questions on these Directives or submission requirements should be directed to the Budget Analyst in WO-161 assigned to your SO, or to Katie White, Chief, Branch of Budget Operations, on FTS-343-8571.

James M. Parker
Acting

3 Enclosures

Encl. 1 - FY 1986 AWP General Directives (16 pp)

Encl. 2 - FY 1986 AWP Subactivity General Directives (36 pp)

Encl. 3 - FY 1986 AWP Directive State Specific (80 pp)

FISCAL YEAR 1986 ANNUAL WORK PLAN DIRECTIVES

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FY 1986 AWP DIRECTIVES General Directives Approved Non-Training Meetings, Conferences and Workshops

The following meetings, conferences and workshops have been approved since the PAWP Directives.

Because of the reduction required by the Gramm-Rudman-Hollings Balanced Budget Act, it is reiterated that decisions on attendance should be based on program priority and need, availability of funds and availability of staff time as determined by each State Director. Attendance at any MCW is not mandatory and State Directors should exercise control over the number of attendees from their States.

BUREAU-WIDE MEETINGS, CONFERENCES AND WORKSHOPS FY 1986

Duration	4 Days Each	5 Days	4 Days
Target Groups	State ALMRS Coord.	SO Hazardous Coordinators	All MOSS Users from BLM and Other Govt.
Dates	Dec 85 May 86 Aug 86	Feb 86	June 86
Location	Phoenix, AZ Denver, CO	Phoenix, AZ	Ft. Collins, CO June 86
Workshop Name	ALMRS Coordinator's Meeting	Hazardous Materials Program Coordination Workshop	Third National MOSS Users Workshop

FY 1986 AWP DIRECTIVES General Directives Financial Management System

I. New Object Class/Subobject Code

Due to the recent implementation of the Relocation Income Tax Expenses (RIT) procedures, a new sub-object code has been established to identify costs attributable to the new requirement. The following will be formally added to the H-1684-1 Fund Coding Handbook in this year's update:

Under:

12-3 - Permanent Change of Station Benefits (Non-Input)

Add:

12-34 - Relocation Income Tax Expenses (RIT)

FY 1986 AWP DIRECTIVES General Directives Full-Time Equivalent (FTE) Workyear Allocations

FY 1986 FTE allocations for each State are shown in the accompanying table. Changes from FY 1985 allocations are the result of an analysis of several factors, including: justifications for FTE adjustments (from PAWP narrative submissions), workyear effects of increases/decreases in statewide funding levels.

States should prepare "Library Table 10 and Ceiling Change Notices" forms based on these allocations and submit completed forms to the Denver Service Center (D-533) by March 7, 1986.

States will prepare an FTE Staffing Plan showing utilization of workyears by report period for FY1986. Preparation of a realistic staffing plan will assist States in managing FTE utilization throughout the fiscal year. Remember, that entries for each report period should represent straight time workyear equivalents utilized by on-board personnel during that period. Workyears covering ceiling-exempt positions and overtime workyears are excluded from the FTE ceiling. In preparing your staffing plan, assume that your FTE allocation in FY 1987 will not exceed the FY 1986 level. A format for the FY 1986 plan is included in these Directives. Submit completed staffing plans to WO 161, Attention: Walter Schultz by March 7, 1986.

State:	
State:	

FY 1986 STAFFING PLAN

FTE Work Years

Report Period Dates	Planned* Use in Pay Period Perm. Other Total	Planned* Cumulative Use Perm. Other Total
09/29 - 10/12		
10/13 - 10/26		
10/27 - 11/09		
11/10 - 11/23		
11/24 - 12/07		
12/08 - 12/21		
12/22 - 01/04		
01/05 - 01/18		
01/19 - 02/01		
02/02 - 02/15		
02/16 - 03/01		
03/02 - 03/15		
03/16 - 03/29	•	
03/30 - 04/12	· User a	
04/13 - 04/26		
04/27 - 05/10		
05/11 - 05/24		
05/25 - 06/07		
06/08 - 06/21		
06/22 - 07/05		
07/06 - 07/19	2	
07/20 - 08/02		
08/03 - 08/16		
08/17 - 08/30		
08/31 - 09/13		
09/14 - 09/27		
TOTAL		
FTE CEILING		

^{*} Show actual work years used (from 113-G report) for elapsed report periods.

FY 1986 AWP

FULL-TIME EQUIVALENT (FTE) WORKYEAR ALLOCATION

State/Office	Permanent Equivalent	Other Equivalent	Total Full-Time Equivalent
State/Office	Edgiasieur	Eddinateur	Edatastent
Alaska	825	125	950
Arizona	393	62	455
California	617	153	770
Colorado	670	100	770
Idaho	445	124	569
Montana	560	85	645
Nevada	525	95	620
New Mexico	718	92	810
Oregon	1,425	300	1,725
Utah	550	60	610
Wyoming	700	130	830
Eastern States	215	25	240
Service Center	507	22	529
BIFC	140	35	175
Headquarters	475	. 25	500
Total	8,765	1,433	10,198

FY 1986 AWP Directives

General Directives

Geographic Information Systems

State Office Directives:

1. State Office funding for its GIS applications associated with ongoing projects is integral to the project funding and must be provided by the individual States from within their benefiting subactivity cost target allocations.

FY 1986 AWP DIRECTIVES General Directives Gramm-Rudman-Hollings

The Balanced Budget and Emergency Deficit Control Act of 1985 (P.L. 99-177), commonly called "Gramm-Rudman-Hollings" reduced our Management of Lands and Resources Appropriation by more than \$17,000,000. We need your assistance in determining what the impact of this reduction will be during FY 1986. We are, therefore, asking you to include in your Annual Work Plan Submissions a narrative by subactivity of Gramm-Rudman-Hollings impacts. We need to know the amount of Positions, WM's, Labor Cost, Major Operating Budget items, Other Costs, and planned workload accomplishments that will be reduced because of P.L. 99-177 (See table below).

This exercise is to be limited to <u>actual</u> reductions that will be the result of your current reduced 1986 AWP allowances. Do <u>not</u> inflate this data by work that will not get done because your PAWP requested cost target increases were not realized.

TABLE (SAMPLE)

STATE OFFICE P.L. 99-177 Reductions - FY 1986

Subactivity 4520	<u>WM's</u> 20	Positions 2 (perm)	Labor Cost \$50,000	Operating Costs * \$25,000 (OAS Contract)	Workload Reduced 25 miles of survey will not be accom- plished.
4712	10	5 (temp)	\$18,000	\$5,000	6 picnic sites (50 family units) will not be main- tained.

etc.

^{*} List major planned contracts or procurements that will be foregone or reduced.

FY 1986 AWP DIRECTIVES

General Directives

Research and Development Project Orders

The Research and Development Project Orders (RDPO's) which were approved by Headquarters will be issued directly to the R&D Coordinators as an appendix to the FY 1986 AWP Directives. The following tabulation consists of three parts. Part 1 lists all the RDPO's that must be approved in the Washington Office before work is initialed. Part 2 is those RDPO's for which the field office must submit a current Project Prospectus to WO-201 by March 15, 1986. Part 3 lists all RDPO's that are within the approval authority of the field office directors. Consult this list and the separately issued RDPO's for specifics in completing your AWP.

Part 1

RDPO #	PROJECT TITLE	STATE/OFFICE
1255.002	Automation of Public Land Statistics Data Processes	YA/220,240
1300.013	Simplified Automated Billing System (SABS)	YA/513
1300.015	Financial Mgt. Checks-to-Treasury Subsystem	YA/513,220
1300.052	Standard System/Accounting of ADP Costs (Chargeback)	YA/200
1300.060	Acquisitions Planning & Tracking System	YA/550,220
1525.010	Motor Vehicle Cost & Reporting System	YA/550,510, 220
1681.007	Hardware/Software Inventory System	YA/220
2355.002	Waterpower & Storage Evaluation Programs (ADP)	YA/233,AA/322
3060.010	Automated Lands & Minerals Record System (ALMRS)	YA/150,200, 400
3060.014	Material Sales System - Modernization	YA/233,472
3060.035	Mining Claim Recordation	YA/220,240
3060.036	Simultaneous Oil & Gas Leasing System	YA/225
3060.046	Solid Leasable Minerals System Enhancements	YA/470
3060.048	Oil & Gas Leasing Inv. & Inspection System MS-1	YA/225
3060.056	Potential Drainage Detection Project - Oil & Gas	YA/443
3340.108	Groundwater Model Assessment and Development	YA/470
3340.129	Hydrologic Characterization, Streamflow Water	
	Quality & Sediment, WY	WY/060,YA/470
3340.134	Hydrology of Coal Spoils, WY	WY/060,YA/470
3340.141	Groundwater Hydrology Coal Lands/San Augustine	
	Coal Area	NM/930, YA/470
3340.143	Hydro Evaluation/Castle Valley Ridge, Alakli	
	Creek, UT	UT/930, YA/470
3340.144	Hydrologic Evaluation LC Holdings Coal Lease, UT	UT/930,YA/470
3340.148	Foidel Creek Data	CO/920, YA/470
3340.149	Hydrologic Characterization Hart Syncline Area, CO	CO/920, YA/470
3340.152	Spoil Hydrology Soluable Salts, MT	MT/930, YA/470
3340.502	Hydrologic Characterization of Groundwater, MT	MT/930,YA/470
3440.121	Potential Impact/Coal Mining Near Palisade CO	CO/920, YA/470

4180.005 4180.112	Reveg/Range & Wildlands Occupied by Cheatgrass Brome Saval Ranch Environmental Impacts of LGMS II	UT/930 NV/930,ID/930
4180.223	Ecology and Cryptogamic Crust	UT/930
4180.510	National Soils-Range Team	NV/930
4180.532	Plant Selection Study	ID/010
4180.614	Rangeland Inventory System (RIS) - Inventory Data	
	System	YA/223,470
4180.622	Range Information System	YA/223,440,
		470,500
4704.001	Wild Horse & Burro Information System	YA/140,220
1201 000		470
4704.209	Feral Horses Blood Analysis	AA/250
4704.210	Fertility Control in Wild Horses	AA/250
4704.211	Wild Horse Parentage & Population Genetics	AA/250
5060.014	Livestock Grazing as a Silvicultural Tool	OR/110
5060.100	Fundamental Fir (Forest Intensive Research) Project	OR/110
5060.200	Adaptive Fir (Forest Intensive Research)	OR/110
5060.311	Nursery Cooperative	OR/931
5060.350	Coordinated Research on Alternative Forestry	
	Treatments (CRAFTS)	OR/931
5060.404	Stand Management Cooperative Research Project	OR/931
5060.405	Forage Seedling/to Reduce Seedling Damage	OR/120
5060.550	Old Growth Forest Wildlife Habitat Research	OR/930
5060.610	Regional Forest Nutrition	OR/932
5060.611	Moderate Burn Effects/Longterm Timber Productivity	OR/010,080,
		932
6500.011	GIS - Applications - Wildlife Data	YA/440,470
6500.013	Wildlife Monitoring Data Management	YA/220,470
6500.014	Wildlife Economic Analysis Biological Response	YA/470
6500.015	Microcomputer Software/Wildlife Data Analysis	YA/470
6500.112	Wildlife Habitat Information Systems	YA/223/470
6500.116	Raptor Management Information System	CA/932
6500.311	Wildlife Reforestation Problems, Animal Damage	
	Control	CA/932
6500.511	Importance of Large Logs in Second Growth	
	Douglas Fir	OR/932
6611.250	Technology Transfer, Birds of Prey	ID/010
6611.310	Habitat Relationships, Sharp-Tailed Grouse	ID/010
6613.111	Man's Influences on Desert Bighorn Sheep,	
	Southeastern Utah	UT/930
6613.113	Cattle Management System & Human Effects on	
	California Bighorn Sheep	ID/010
6613.135	Desert Binghorn Sheep Management Needs	YA/470
6740.130	Alternatives to Fencing Riparian Areas	ID/030
7210.101	Hydrologic Characterization, Yoast Area, Colorado	CO/920, YA/470
7210.102	Hydrologic Characterization Stream Flow, Montana	MT/930/YA/470
7210.118	Water Resources of the North Slope, Alaska	AA/201
7210.119	Fluvial System in Energy-Mineral Areas, Wyoming	WY/060, YA/470
7210.129	Groundwater Observation Well Program Powder	
1210.123	River, Wyoming	WY/060, YA/470
7210 1/1		H1/000, 111/4/0
7210.141	Summary of Coal Impacts - Groundwater - Powder	WY/060, YA/470
	River Basin, Wyoming	#1/000,1A/4/0

7210.142	Effects of Coal Mining on Groundwater, Hanging	
	Woman Basin, SE Montana	MT/930, YA/470
7210.511	Application of Reynolds Creek Results	ID/930
7210.520	Rio Puerco Grazing Monitoring Procedures/Rangeland	NM/930
7210.521	Watershed Analysis for Large Planning Areas	YA/470
7210.531	Water Use Data Management System	YA/220,470
7210.546	Rangeland Runoff Curve Numbers from Landsat Data	YA/440/470
7210.562	Universal Soil Loss Equation Development & Validation	YA/470
7210.610	Watershed Erosion Economics	YA/470,AA/221
7312.003	Soil Landscape Analysis Project (SLAP)	YA/440,470
7312.014	Validation Soil Water Budget Models in Forestry	OR/090
7312.018	Soil Tillage Using Winged Ripper	OR/110
7710.008	Topographic Air Pollution Analysis System (TAPAS)	WY/930
9100.001	Construction Guidelines for Northern Alaska	AA/201
9100.002	Northern Alaska Engineering Geology Studies	AA/201
9210.007	Initial Attack Management System	YA/400
9210.007	IAMS/MOSS Applications & Integration & Fire Planning	YA/443
9210.021	Reformat Fire Occurrence Data	YA/443
		IA/443
9600.001	Permanent Monumentation Study, Cadastral Survey	YA/416
0400 014	SSD19	IA/410
9600.014	Public Land Survey System/Geographic Coordinate	374 // 3 6
0.000 000	Data Base	YA/416
9673.010	Remote Sensing for Rangeland Monitoring	YA/440,470
D - 0		
Part 2		
1300.014	Financial Management Payroll Subsystem	YA/513,220
1300.051	Redesign of Denver Service Center Travel Advance	SAL DIEC
	System DPP8332	YA/513/220
3046.002	Reclamation of Cyanide Leached Gold Mine Spoils	NV/930
3340.174	Coal Spoil Pile Hydrology	CO/920
5061.001	Coastal Oregon Productivity Enhancement	OR/931
6611.209	Role of Fire & Livestock in Raptor Habitat Management	ID/010
7312.027	Computer Soil Data Base	YA/470
7600.003	Stewart Valley Paleontological Area, Nevada	NV/030
7000.005	Stewart variety rescount to the state of the	
Part 3		
1601.007	Juniper Forest Management Area Study	OR/013
4180.130	Pine Bar Vegetation Study	ID/060
4180.132	Integrated Management of Rangeland Resources	ID/930
4180.150	Fire & Vegetation History, Northern Great Basin	OR/932
4180.240	Productivity, Phenology & Environment,	
4100.240	Semiarid Ranges	YA/471
4414.021	Aquatic Method to Evaluate Impacts from Grazing	ID/930
4414.033	Aquifer & Stream Flow/Improved Riparian Conditions	OR/050
	Reforestation/Grass Seeding for Vegetation Control	OR/080
5060.013	Root Form Study - Coos Bay	OR/120
5060.091	Sheep Grazing Veg. Management on Ponderosa	/
5060.092		/ 0
	Protection, Klamath	OR/110

5060.096	Lorane Mulching - Eugene	OR/090
5060.097	Seed Spotting Douglas Fir	OR/090
5060.401	Growth Impacts/Competing Vegetation on High-Site	011, 070
30001-02	Douglas Fir	OR/931
5060.402	Legume Effects on Conifer Seedlings & Deer/Elk Use	OR/100
5060.406	Harsh Site Study	OR/120
5060.524	Pacific Northwest Tree Improvement Research	027 220
2000124	Cooperative	OR/930
5060.531	Summer Douglas Fir Planting Trials Umpqua Ra.	OR/120
5060.612	Fertilized Douglas Fir Seedlings/Jump on Brush	
	Competition	OR/110
5060.613	Humbolt Nitrogen Study/Nursery Fertilization and	
	Out Planting	OR/120
5060.900	10-Cubic & 4-Cubic Container Grown Tree Stock	
	on Severe Sites	OR/090
6500.022	Enhance N. Flying Squirrel Populations/Nest Box Use	OR/100
6500.110	Wildlife Management & Impact Information System	CA/930
6500.119	California Endangered Species Information System	CA/932
6611.208	Effects of Recreation on Nesting Raptors	ID/010
6611.228	Ecology of Nesting Barn Owls - BOP	ID/010
6611.230	Raptor & Raven Nesting on Pacific Power & Light	
	Transmission Line - BOP	ID/010
6611.231	Effect of Construction Activity on Nesting Raptors	ID/010
6611.232	Roosting Raven Use of PP&L Transmission Line - BOP	ID/010
6611.600	Pesticide Loading/Potential Peregrine Falcon	
	Prey Base	OR/010
6840.401	Mirabilis MacFarlanei End. Plt. Response to Stimuli	ID/060
7210.144	Groundwater Data Base -Water Well Network on Public	
	Domain	YA/470,223
7210.145	Sediment Yield Computation Methods/MUSCLE & PSIAC	YA/470
7210.541	Rainfall Runoff Models for Oregon Coast Range	YA/470
7312.015	Erosion Rate/Burn Intensity	OR/090
7312.017	Soil Loss on Steep Trails, S. Cascade Mountains	OR/110
7312.026	Soil Loss/Steep Skid Trails/ Southern Cascade	
	Mountains	OR/110
7710.012	Prescribed Fire Ignition	OR/090,944
7710.013	Acid Rain & Its Role in Rangeland Ecosystems	ID/930
8000.022	Recreation Management Annual Program Report	CA/930
9177.001	New Mexico Dam Safety Management System	NM/940
9211.002	Prescribed Burning - Vegetation Improvement, Idaho	ID/040

FY 1986 AWP DIRECTIVES General Directives Space Management

The Gramm-Rudman-Hollings reduction has resulted in a decrease in BLM's Federal Buildings Fund (FBF) funding for FY 1986.

We have completed an analysis of pending space requests which have a strong possibility of being completed by GSA during this fiscal year. All existing requests involving office space can be funded by the FBF.

Starting immediately, it is critical that all subsequent requests for space be scrutinized very carefully to assure that all categories of space requested are kept to an absolute minimum. The Service Center will closely examine each request for space received to determine the following:

- Request for space is prepared consistent with BLM Handbook H-1535-1.
- Positions identified are consistent with current information regarding organization staffing levels.
- Requests for space involving any increase of assigned space over present assignment levels will not be processed until approval is received from Director (853).
- Requests for space prepared because of near term lease expiration will reflect current organization, and not merely request the total space presently occupied.

Starting immediately, and continuing into FY 1987 and beyond, all managers responsible for identification of organization space requirements must assist assigned Bureau personnel in seeking opportunities to reduce assigned space, eliminate unneeded or marginal space assignments, keep space requirements at a minimum, and in all ways assist the Bureau in getting the most from its FBF funding availability.

FY 1986 AWP DIRECTIVES General Directives Travel

The following travel ceiling is approved for FY 1986 and includes all travel obligations except for the following activities: 4600 - Firefighting and Rehabilitation and 5101 - ROW Processing Expenses. As in previous years, ceiling to cover travel obligations for these latter activities is being held by the Washington Office. All other travel including Reimbursable (4900), Trust Funds (7000) and Allocation Accounts (9340 - 9800) are a part of your ceiling. Any new or additional reimbursable or allocation account work which you agree to perform will have to be covered within your ceiling unless you make arrangements to have the other agency transfer the ceiling to BLM through the Department and BLM Headquarters Budget Office to your State.

State	Travel Ceiling (O/C 21 only)
ALASKA	1,661,000
ARIZONA	693,000
PHOENIX TRAINING CENTER	550,000
CALIFORNIA	1,094,000
COLORADO	1,286,000
IDAHO	718,000
MONTANA	965,000
NEVADA	848,000
NEW MEXICO	1,120,000
OREGON	1,398,000
UTAH	717,000
WYOMING	1,107,000
EASTERN STATES	521,000
DENVER SERVICE CENTER	588,000
B.I.F.C.	182,000
WASHINGTON OFFICE	1,593,000*
TOTAL	15,041,000

^{*}Includes Bureau-wide Reorganization and Rotation.

FY 1986 AWP Directives Subactivity General Directives 2300 - Access

A. Funding -

In the FY 1986 Appropriations Act, Congress provided an increase for Alaska. Most of this increase is to plan access and construction needs for the Steese NCA and White Mountains NRA in Alaska. Alaska's fund allocation has been adjusted to reflect this.

B. Carryover Funds -

FY 1986 carryover funds total \$195,000. These funds were distributed based upon State PAWP submissions and prior year accomplishments. See State specifics program directives for distribution of these funds.

C. Unsatisfied Funding Needs -

Other funding increases identified in the PAWP submissions cannot be satisfied with the available appropriations.

FY 1986 AWP Directives Subactivity General Directives 3110 - Acquisition (LWCF)

A. Funding -

In the House-Senate conference, Fiscal Year 1986 appropriations of \$2,286,000 were approved. Our PAWP cost targets provided for no funding. Specific allocation details are noted in the individual State Directives.

B. Acquisition Requirements -

- 1. The FY 1986 House (99-205) and Senate (99-141) Appropriation Reports contain the prohibition of land acquisitions for more than the appraised value (as addressed in Section 301(3) of Public Law 91-646) except for condemnations and declarations of taking, unless such acquisitions are submitted to the Committees on Appropriations for approval in compliance with these procedures. In addition, these procedures require that BLM seek Committee approval in advance of filing declarations of taking (DT).
- 2. No payment in excess of the appraised value may be made for land nor a DT filed, without first receiving approval from WO. Instructions for submitting the request for approval through the Headquarters Office are contained in IM 84-370.
- 3. You should also note that the Second Supplemental Appropriations Act for FY 1984 (P.L. 90-396) requires BLM to propose that a willing seller of more than 40 acres accept specific lands of comparable value and utility in exchange for lands proposed for acquisition. Only if the seller rejects such an exchange can the BLM than purchase the lands. This provision is carried over into the requirements for 1986.

C. Carryover Funds -

Carryover funds are identified by project in the State specific directives. Rogue River carryover funds of \$305,000 are not being allocated.

D. Wilderness Inholding Acquisitions -

A FY 1986 appropriation of \$475,000 was made. Funding to States will be allocated by the Director after receipt of additional information to be requested by separate memorandum.

FY 1986 AWP Directives Subactivity General Directives 3120 - Acquisition (non-LWCF)

A. Funding -

No new funding for FY 1986 was appropriated. Carryover funds are available for the Navajo-Hopi project. See State specific advices.

B. Carryover -

A total of \$3,727,000 is carried over from 1985 in subactivity 3120. However, the Administration is proposing that \$3,000,000 of this carryover be rescinded (i.e., withdrawn from being available for obligation). Therefore, this \$3,000,000 is withheld pending rescission and will not be allocated.

FY 1986 AWP Directives Subactivity General Directives 4111/4112 - Oil and Gas

A. Priorities

After reviewing field comments and recognizing that the Gramm-Rudman Act (P.L. 99-177) will preclude us from accomplishing all the work we had hoped to accomplish, the following is the revised priority list for Category II (Bureau initiated work).

- 1. Data Base Maintenance
- 2. Drainage Determinations
- 3. Inspection and Enforcement (not FOGRMA mandated)
- 4. KGS Determinations
- 5. Personnel Training
- 6. Indian Diligence, where appropriate
- 7. Plugged and Abandoned Wells
- 8. Land-Use Planning (specifically oil and gas driven)

All offices should reduce program management costs. Program elements 01-05 and provide savings by reducing overtime, travel and training.

B. P.L. 99-177 Reductions

All offices have contributed to a reduction from the PAWP for the Gramm-Rudman-Hollings Act cuts. In general, States with significant production were reduced less on a percentage basis.

C. KGS

- 1. The House Report specifically denied a requested increase to expedite KGS reviews. Therefore, KGS work will be done at the same level as FY 1985.
- 2. At this time, we plan to proceed with implementation of the Keplinger Report because the initial task forces are charged with establishing standards to improve the quality of our data bases and technical work. These are important tasks under any budget scenario and the cost is small. Task force leaders are asked to limit meetings in order to save money. We will evalute the cost implications and budget feasibility of additional implementation steps at a later date.

D. Coding to Indian Lands

- 1. Each State has been given a separate cost target for Indian lands (4112) and Federal lands (4111). States may make internal shifts between 4111 and 4112 only after informing Headquarters (161).
- 2. Charges for administrative items should normally be coded to 4111. Charge to 4112 only when an administrative item is clearly attributable solely to management of Indian owned oil and gas.

E. Competitive Sales

- In response to field submissions, we are changing the requirements of a quarterly sale. States must offer all new unleased KGS lands, placing priority on actual drainage situations. Lands which have previously been reoffered need not be offered unless nominated by industry.
- 2. Each State with unleased KGS lands should have at least one sale during the year unless all such lands have been previously offered. The quarterly sale requirement is rescinded.

F. Money for Cooperative Agreements

The WO has kept a reserve for FOGRMA 202 Cooperative Agreements. As funds are required, we will allocate them to the appropriate State Office. Keep WO-504 informed of progress in reading agreements with States. Based on AWP submissions, likely disbursement in FY 1986 will be: Colorado (\$15K); Montana (\$27K); New Mexico (\$20K); and Wyoming (\$125K).

FY 1986 AWP DIRECTIVES Subactivity General Directives 4113 - Geothermal

The policy for management of the Geothermal Program is to maintain an adequate budget for each state to manage its existing leases and to be able to process new applications. Other activities such as inventory and classification are low priorities. Technical assistance is available from California. The Annual Work Plan cost target allocations reflect this policy.

Some offices appear to be using resources to conduct geological interpretation prior to declassifying KGRA lands which have failed to receive bids at competitive lease sales. Offices should note that the lack of bids may be an indicator that persons experienced in the subject matter do not believe the prospects for extraction of geothermal resources from such lands are good enough to warrant expenditures of money. If so, the lands no longer meet the definition of KGRA as defined in the Geothermal Steam Act.

FY 1986 AWP Directives Subactivity General Directives 4121 (Coal)

Each State is requested to place the highest priority in this subactivity on inspection and enforcement, and independent production verification activities. As your second highest priority, all Federal coal lease readjustments must be accomplished in accordance with Bureau policy and procedures. All protests and appeal actions associated with lease readjustments are to be processed within 1 month of receipt and backlogs, if any, eliminated by May 1, 1986. Funding reallocations within the State, as appropriate, may be required to address I & E/PV and lease readjustment funding needs.

As your third priority, the Bureau is undertaking in FY 1986 a comprehensive analysis to verify the recoverable reserves on Federal coal leases. Initially, each State is to address this project within their current AWP funding. Unallocated funds will remain in WO for funding of this study, with distribution to be considered shortly.

SLMS data is to be updated and maintained up-to-date from the existing State cost targets without additional funding. Funding redistributions within the State as appropriate may be required to address SLMS workload needs.

Since no State addressed additional needs in operations actions, the unallocated reserves identified in the PAWP (see P. 06-00021) are not being allocated.

Each State should review its obligations in the Financial Management System (FMS) with emphasis on proper coding and holding charges to PE 01-05 to no more than 25% of cost target as authorized on page 05 00017 of the PAWP. The ratio of total obligations for operations to leasing activities should be approximately 60:40. Analysis of FMS data will be used to consider funding reallocations in distributing the expected substantially reduced FY 1987 cost targets for this program.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4122 - Oil Shale/Tar Sand Management

Funding redistributions within the State cost targets are appropriate to address I&E/PV workload needs.

SLMS data is to be updated and maintained from the existing State cost target without additional funding. Funding reallocations within the State are appropriate to address SLMS workload needs.

Unallocated funds of \$451,000 are being held in the Washington Office.

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FY 1986 AWP Directives Subactivity General Directives 4132 - Mining Law Administration

Refer to the PAWP Directives for General and specific guidance in this program. There are some cost target adjustments necessary to comply with the Gramm-Rudman-Hollings (P.L. 99-177) reductions of \$367,000 in this activity. The \$194,000 held as reserves in the Washington Office has been allocated and offsets some of this reduction.

Therefore, some of the State cost targets will not change from the PAWP amount, some have small reductions, while others have small increases.

Your deadline for issuing the <u>Locke</u> decisions is hereby extended to September 30, 1986. Current assessment work and new recordations are the first priority. Second priority are the <u>Locke</u> decisions. Third priority is updating of addresses, transfers of interest, land status, etc. There are no plans to use the DSC computer to issue automated decisions.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4133 - Non-Energy Minerals Management

Each State is directed to place the highest priority in this subactivity on inspection and enforcement and production verification activities. All lease readjustments/renewals must be accomplished in accordance with Bureau policy and procedures. All protests and appeal actions associated with lease readjustments/renewals are to be processed within 1 month of receipt and backlogs, if any, eliminated by May 1, 1986. Funding redistributions within the State Office cost targets might be appropriate to address I&E/PV and readjustment/renewals funding needs.

SLMS data is to be updated and maintained from the existing State cost targets without additional funding. Funding redistributions within the State are appropriate to address SLMS workload needs.

Each State should review its obligations recorded in the Financial Management System (FMS), with emphasis on proper coding and holding charges of P.E. 01 - 05 to 25% of the cost target as outlined on page 05 00017 of the PAWP. Analysis of FMS data will be used to consider funding reallocations in establishing the FY 1987 cost targets.

The PAWP Directives remain in effect except for the following changes: Items II D and E in the PAWP have been revised so that each State shall fund travel costs for non-energy regulation revision and manual and handbook preparation. Delete the next to last sentence in item II.F. Table 1 is not required this year.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4134 - Uranium Operations

The program objectives and cost targets in this subactivity address only leasable uranium operations. Adjustments in cost targets are being made so that only State Offices with existing or abandoned uranium leases are funded.

Funding redistributions within the State cost targets are appropriate to address I&E/PV funding needs.

FY 1986 AWP Directives Subactivity Program Directives 4211 - Rights-of-Way

Funding has been provided to: (1) eliminate case backlog (2) issue rebilling decisions (3) conduct necessary monitoring work and (4) maintain processing on a pipeline basis.

It is important that all costs and receipts are coded to proper project numbers.

FY 1986 AWP Directives Subactivity General Directives 4212 - Lower 48 Lands Program

I. Program Directives

Funding for the lands program has been reduced by \$757,000 from the PAWP level to meet Gramm-Rudman cuts. All State cost targets have been adjusted to satisfy this reduction and/or cover as much of the 4212 base program as possible. These Directives supplement the PAWP Directives; they must be used together in formulating each State's AWP.

- A. MBO Items: Your PAWP units are accepted as AWP units for all program elements except those noted in the State Specific Directives. Any decreases in planned units of accomplishment from these AWP units for any program element other than for State and private exchanges must have written WO approval prior to the adjustment (see II.A. below). The MBO priority for exchanges has been changed as noted below.
 - 1. <u>R&PP case processing</u>: Feedback from the States resulted in planned accomplishments falling below Budget Justification (BJ) targets. Total planned accomplishment remains below the BJ target level.
 - 2. State Indemnity Selections (SIS): Planned accomplishment exceeds the BJ target.
 - Automated Lands and Minerals Record System (ALMRS): Options for reducing project costs were discussed at the January Field Committee meeting. A decision was made at the meeting that project cuts would come from the status contract funds being held in the Service Center. Subsequently, the Budget Office notified the Program Offices of an additional 1.5 percent reduction. The Project Office decided that further cuts in the contract would jeopardize data collection efforts and decided to spread the new cost target reduction among the States. An analysis of FY 85 expenditures and on-board personnel was performed to determine which States would have their cost targets reduced. In no case will these reductions affect existing personnel involved with data collection.
 - 4. Desert Land Entries (DLE's): The 1986 Appropriations Act requires
 BLM to maintain the 1985 level of effort in FY 1986. The AWP units
 allocated to each State are not changed from the PAWP.
 - 5. Land Exchanges: See II.A. below.
 - Unauthorized Use Abatement: No change from PAWP feedback.
 - 7. FLPMA Section 203 Sales: Feedback from the States resulted in planned accomplishments falling below the PAWP target level. Our total proposed offering remains below the PAWP level.

B. Other Special Attention Items

 Records Maintenance: If you have any questions about the interpretation of Program Element - 22 (Records Maintenance) please contact the WO Budget Operations Branch.

II. Feedback Requirements:

A. <u>Units of Accomplishment</u>: Most States provided their planned units of accomplishment by program element and arranged them in ascending order. Those that did not should do so in the future.

Those States wishing to decrease their exchange units must coordinate the adjustment with WO (320). Please call FTS 343-8693 and discuss the adjustment with Ben Koski. This is to ensure that minimum Bureau-wide target levels are maintained to the extent practical. Any adjustments in units, other than for exchanges, must first be approved in writing by WO.

B. <u>Lands Conferences/Workshops</u>: Requests for WO attendance at State-held workshops have been noted. Appropriate WO Staff members plan to participate.

We plan to hold a Bureauwide lands conference in Salt Lake City, Utah, February 10 through 13, 1986. Participation by 3-4 individuals per State is expected.

III. Unallocated Reserves:

A. There are no unallocated reserves being held in the Washington Office. Funding for non-discretionary work and/or high priority work must come from foregoing lower priority work.

FY 1986 AWP Directives Subactivity General Directives 4220 - Withdrawal Processing and Review

General

- A. The decrease in cost targets for all others is a reflection of the \$191,000 Gramm-Rudman and Congressional funding reduction for the 4220 subactivity.
- B. The PAWP Directives both general and specific hold as written except for the Waterpower Programs, in California, Colorado, and Oregon. The planned units of accomplishment identified in your PAWP feedback are accepted as your AWP commitment.
- 2. Complete cost compilation worksheets as directed in IM 85-468 as amended.

FY 1986 AWP DIRECTIVES Subactivity General Activities 4311 - Forest Management P.D.

A. Program Priorities

- Priorities remain the same as PAWP. Workload accomplishments identified in your PAWP submission are accepted as AWP commitments unless specific direction is provided in your State Specific Directives. The reductions that have resulted from Gramm-Rudman-Hollings should be targeted toward reducing your Managerial Direction (PE-O1) and Policy and Program Development (PE-O2) expenditures.
- 2. The PAWP cost target for the Public Domain Forest Management Program was reduced by \$222,000 based on potential reductions resulting from Gramm-Rudman-Hollings Balanced Budget Act implementation. This has resulted in reduced AWP cost targets to the states.

FY 1986 AWP DIRECTIVES

Subactivity General Activities

4312 - Forest Development P.D.

A. Program Priorities——Priorities remain the same as PAWP. Workload accomplishments identified in your PAWP submission are accepted as AWP commitments unless specific direction is provided in your State Specific Directives. States and Offices which requested funds and did not receive them were determined to have lower priority work which could not be funded within current fund availability.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4321-Wild Horse and Burro Management

- A. PROGRAM ACCOMPLISHMENTS: Each State should accomplish the units of work outlined in their PAWP submission. Additional funds allocated above the PAWP cost target are first to be used for accomplishing the animal adoption and removal targets assigned in the State-specific program directives. Funds available after accomplishing the assigned targets should then be directed toward the priority items included in the PAWP directives.
 - 1. Funds (\$6 million) are being programmed in the WO-250 cost target to provide feed and veterinary care for all animals snipped to long-term contract maintenance facilities during FY 1986. The amount planned for these contracts is the minimum necessary to feed and care for the animals expected to be on hand under the removal and adoption schedules outlined for each State. Any significant deviations, such as earlier removals or later adoptions, will result in a funding shortfall; consequently, it is essential that each State follow this schedule. Any deviation from the schedule must have Headquarters Office (WO-250) approval.
 - 2. To assure that the contract maintenance facilities will continue to be used to their optimum capacity, each State is assigned a removal target and schedule. Removals should be scheduled to conform to the timeframe included in your State specific table. States will be responsible for all the animal maintenance costs incurred prior to freezemarking. After freezemarking, States are responsible for maintenance costs until the animals are adopted or are shipped to either an adoption event or a long-term maintenance facility. This period is expected to be less than 30 days after freezemarking.
 - 3. Each State is assigned an adoption target for FY 1986. To allow removals to be completed efficiently and to provide space for newly captured animals in the contract maintenance facilities, States must accomplish the assigned adoptions in accordance with the schedule outlined in your State specific directives. In general, space in maintenance facilities and program costs are optimized if adoptions are completed ahead of schedule.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4322-Grazing Management

A. Program Funding

- 1. A slight increase was provided on the final appropriation bill for the Grazing Management program with no additional funds provided for weed control. After adjustments were made for provisions in the Gramm-Rudmann-Hollings Balanced Budget Act a net decrease of \$723,000 below the PAWP target. Adjustments have been made from each State cost target.
- 2. Given the current budget climate and the probable future, it is important to again refer to and comply with the program priorities and guidance in the PAWP before preparing the final AWP.

FY 1986 AWP Directives Subactivity General Directives 4331 - Cultural Resource Management

The funding for 4331 was increased by \$783,000 (All states received an increase). Most offices received increases for the cultural resource management program based on shortfalls identified in the PAWP's. There is no unallocated reserve in the Washington Office.

FY 1986 AWP Directives Subactivity General Directives 4332 - Wilderness Resource Management

General

- A. Cost targets reflect an increase in funds provided for wilderness resources management in the final Congressional action on the FY 1986 Appropriations Act. Increases are based on shortfalls identified in the additional funding needs section of the PAWP narrative. Priority for allocating 4332 funds is 1.) management of designated wilderness, 2.) interim management of wilderness study areas, 3.) completion of wilderness studies.
- B. The PAWP Directives General and State Specifics stand with the following exceptions:
 - 1. No funding is provided in 4332 for acquisition of inholdings in designated wilderness areas. However, further guidance will be issued requesting information to establish priorities for acquisition of inholdings. Anticipate that some funding will be made available by Headquarters in subactivity 3110 later in FY 1986.
 - 2. No funding in 4332 is provided for equipment or training in support of new ranger positions.
 - 3. Each State will provide information to establish a bureau-wide IMP reporting and tracking system in order to have the system operational by FY 1987. Further guidance from the WO will be forthcoming.

FY 1986 AWP Directives Subactivity General Directives 4333 - Recreation Resource Management

General Directives:

The funding for 4333 was increased by \$803,000 as a result of final FY 1986 Appropriations Act provisions, including \$290,000 proposed for funding new rangers. All funds for ranger positions are being allocated.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4341 - Soil, Water, and Air Management

A. The appropriation level, after adjustments for the Gramm-Rudman Act, has resulted in a net increase of \$528,000. States receiving increases should use those funds as directed in the State Specific Directives or in accordance with the priorities directed in the PAWP if no State Specifics are provided.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4342 - Hazardous Materials Management Program

The PAWP Directives remain in effect for FY 1986.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4351 - Wildlife Habitat Management

A. Cost Targets and Accomplishments:

- 1. A total of \$542,000 is being held to cover anticipated cuts resulting from Gramm-Rudman.
- 2. If your PAWP cost target is unchanged, you should complete all of your highest priority work, which was identified as your planned accomplishments with the PAWP cost target. If your cost target was reduced and significant changes in workload accomplishments are needed, please identify the changes in your AWP feedback.
- 3. For the second year in a row, Congress provided a \$300,000 "challenge grant" to facilitate the recovery of desert bighorn sheep. Adjusted for GRH reductions, 285,000 has been distributed to the field (AZ, CA, CO, NV, NM, UT). The money is to be matched to the maximum extent possible by funds or in-kind services from the private sector. See the State specific directives for instructions.

B. Details:

Note: Travel and per diem will be paid by the detailee's home office.

- 1. Monitoring: No decision has been reached yet concerning detailees for monitoring. Volunteers for this detail will be contacted as soon as a decision is reached. No WO funds are available to cover the requested travel or per diem for detailees from ID, MT, or OR.
- 2. Economics: WO-240 will appreciate the assistance offered by CO, ID, and UT. No WO funds are available to support travel or per diem requested by MT.
- 3. Biological Response: This detail will be held at DSC rather than WO. The assistance offered by Utah will be appreciated. ID, MT, and OR should contact WO if they can fund the travel and per diem of their volunteers for a detail at DSC.
- 4. Range/Wildlife Water Development Handbook: WO-240 will appreciate the assistance offered by ID, NV, and UT on this handbook.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4352 - Endangered Species Management

A. Cost Targets and Accomplishments:

- 1. Complete your planned accomplishments as identified in your PAWP feedback. Explain any major deviations from these planned accomplishments.
- 2. A total of \$180,000 was cut due to Gramm-Rudman requirements.
- 3. There is a shortage of funds to implement programs to prevent species from being listed. However, in many cases, management may be as simple as not taking a particular action or ensuring that actions of other programs are consistent with our objective to prevent listing. As funds and other priorities permit, you are encouraged to continue collecting information on species that may become endangered and ensure that data is available to decisionmakers. Remember also that support needs for specific actions are paid for by the action-initiating subactivity.
- B. Details: The assistance offered by CA for preparation of the 6820 manual will be appreciated. Others who volunteered but were not selected for this detail will be asked to review and comment on the draft manual.

FY-1986 AWP DIRECTIVES Subactivity General Directives 4360 - Fire Management

Planning

Fire Planning will be a high priority. State Office staffs should become familiar with the Fire Planning Economic Analysis system and the new 1625 manual, Supplement Program Guidance, for RMP development. Where RMP's or older management plans do not provide sufficient fire management objectives to initiate fire planning, fire managers must work with interdisciplinary groups and the Area Manager to obtain guidance. Districts should anticipate completing their Fire Management Activity plan by the end of FY 1988.

IAMS

Development and implementation of IAMS will continue as a priority with the objective of full implementation by 1988, provided that adequate funding is available. In 1986 priority will be given to placement of RIGS units at all the sites identified at the National SFMOs Conference, April 2-6, 1984.

Smokejumper Program

Continue implementation of agency and interagency smokejumper program, as per IM 86-171 and the objectives established in IM 85-261; also see State specific directives.

Developing Fire Management Inputs for Resource Management Planning

Directive moved to BIFC's specifics.

Unallocated Reserves

There are no unallocated reserves being held at the Washington Office.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4410 - Planning

A. The 4410 subactivity has taken a 5.1 percent reduction as a result of Congressional action and the effect of the Gramm-Rudman-Hollings Act in FY 1986. This equates to a reduction in actual dollars of \$483,000 below that allocated in the PAWP. Reductions have been made based on priorities and assignments as established in the PAWP Advices. All PAWP Directives are to be followed except in those instances noted in the state specific AWP Directives.

FY 1986 AWP Directives Subactivity General Directives 4420 - Data Management

A. Funding. Final action on the FY 1986 Appropriations Act, requirements of Gramm-Rudman and other adjustments have further reduced 4420 direct funds by almost \$700,000. The only Congressionally approved increase was \$350,000 for the Alaska Lands Records System. All field cost targets (including Alaska) have been cut proportionally to cover the \$700,000 reduction.

Almost all offices indicated concern about 4420 funding and the need for increased cost targets. As noted above, no increases are possible and further cuts are required. Planned work will have to be reduced accordingly. You must plan to live within your available funds. There are not to be any overruns in 1986. Every effort should be made to reduce the costs of services and if necessary, defer procurement of new equipment or services in order to stay within the cost target allocations.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4500 - Cadastral Survey

Program Priorities

A. Reimbursable and Forest Service Funding

The BIA has indicated that their funding to Cadastral Survey for FY 1986 will be approximately the same total as FY 1985. There may, however, be some shifting of allocations within the program. The Forest Service funding will be approximately 5% less than in FY 1985.

B. Public Land Survey System

All Cadastral Survey field offices will maintain survey projects on a pipeline basis.

Each State Office should continue to maintain and update their ICCC requests.

Acquire NGS Horizontal Control Data (NAD 1927) for all areas under your respective administrative responsibility. Acquisition of the machine readable data will be coordinated with WO-720.

FY-1986 AWP DIRECTIVES Subactivity General Directives 4610 - Fire Presuppression

Fire Presuppression Funding

The Gramm-Rudman-Hollings Balanced Budget Act requires that the Federal Government not exceed a specified maximum deficit each year.

Consequently, appropriated funding levels can be automatically reduced, and this includes costs for firefighting. Except for the approximate \$3.5 million that was appropriated in 1986 for firefighting and presuppression, firefighting obligations in 1986 have not been calculated in the Gramm-Rudman-Hollings Balanced Budget Act levels. Also because any proposed supplementals must be offset by proposed reductions elsewhere in the agencies budget, the Bureau does not expect to be allowed to request supplemental funding to pay for these costs. Instead, the fire obligations will have to be covered by Section 102 transfers and be offset by reductions in other Interior programs. Since obtaining a supplemental appears unlikely, you must take all necessary administrative steps to stay within your assigned cost targets and to effect as much additional savings as possible in the entire fire program.

The Fire Presuppression cost targets for 1986 are set at the total of \$25,000,000, of which over \$21 million will have to be obligated from Section 102 transfers from other accounts in addition to any direct costs of firefighting (4620) and fire rehabilitation costs (4630) which exceed the appropriated level of \$559,000.

Because of the new budgetary procedures and spending ceilings established by P.L. 99-177 (the Gramm-Rudman-Hollings Balanced Budget Act), fire funding is now included within overall spending limits, supplemental appropriations will become very difficult to obtain, and savings must be found in the Operation of the Bureau's Firefighting (including 4610 and 4620) and Fire Rehabilitation activities. Within the individual State cost targets we are asking you to try to affect a 4.5% savings.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4711, 4712, 4713, 4714

The original amounts allocated in each of these subactivities have been reduced to reflect the 1986 effects of the Gramm-Rudman-Hollings Balanced Budget and Deficit Reduction Act. You should try to accomplish your proposed work program in accordance with previous direction in the PAWP directives within the funding available. Adjusted cost target allocations cannot be exceeded.

FY 1986 AWP DIRECTIVES Subactivity General Directives 4740 - Resource Protection

I. General Reductions:

Because of reductions required by the Gramm-Rudman Balanced Budget Act and final action on the 1986 appropriation levels, most State's cost targets were reduced by about 4.5%

II. Ranger Expansion:

The PAWP Directives for 4740 identified limited funding for law enforcement equipment, training, and background investigations associated with the ranger expansion identified in the Secretary's initiative of May, 1984. The PAWP Directives for 4333 identified limited funding of \$290,000 for the expansion of the law enforcement ranger program.

WO Resource Protection and Recreation Management staffs have coordinated on the distribution of Ranger expansion funds after reviewing the PAWP submissions.

4740 has responded accordingly with funds for Arizona, Idaho, Nevada, New Mexico, and Oregon. An additional \$5,000 was added to Arizona, Idaho, Nevada and New Mexico for law enforcement equipment, training and background investigations associated with the filling of new ranger positions within the States.

The table below reflects those States for which funds are being allocated compared with the States now authorized to hire additional law enforcement Rangers within current FTE and funding ceilings. These allocations, along with the existing Rangers, raise the BLM to its current authorized law enforcement Ranger strength.

State	Increased Ranger Positions	
Arizona	2 (Includes 1 Funded by 4333)
California	2	
Idaho	2 (Includes 1 Funded by 4333)
Nevada	2 (Partial Funding by 4333)	
New Mexico	2 (Partial Funding by 4333)	
Oregon	2 (Includes 1 Funded by 4333)
Utah	2	

Law enforcement Rangers will be assigned to the GS-1801 job series and will receive law enforcement guidance from the Special Agent-in-Charge. Rangers must also meet Bureau selection and training requirements as indicated in BLM Manual 9261.11 and .12. They may be duty stationed as State Directors determine necessary to meet critical law enforcement needs within their jurisdiction.

Public Affairs has been provided a budget of \$50,000 for Bureauwide coverage of the marijuana eradication efforts. States should coordinate with the Bureau's Public Affairs (WO 130) prior to committing any supplemental funds for this type coverage.

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FY 1986 AWP DIRECTIVES Subactivity General Directives 4830 - Administrative Services and Support

A. General

The AWP level for 4830 is \$4,130,000 less than the FY 1986 PAWP level, mostly due to the Gramm-Rudman-Hollings Balanced Budget Activity. This latest reduction is in addition to the \$2.5 million decrease for management initiatives savings that was already included in your PAWP targets.

- 1. Bureauwide Fixed Costs A significant portion of the \$4,130,000 decrease is for Bureauwide fixed costs which include GSA rental for space (SLUC), FTS intercity service, injured employee and unemployment compensation, payments to USPS for mail service, permanent change of duty station (PCS) moves, voice telephone service, and the Bureau's share of assessments that are levied by the Department. With the exception of commercial phones and a portion of PCS moves, all Bureauwide fixed costs are paid by the Washington Office and by the Denver Service Center. Since this category of the 4830 budget has been cut, the Bureau no longer can fund there fixed costs at the FY 1985 level of service and, therefore, these costs must be reduced. This is the intent of both Congress and the Administration.
- 2. Administrative Services The remaining portion of the \$4,130,000 decrease to 4830 affects the field and WO operating budgets, including funding for commercial telephone service.

This funding decrease will probably have its largest impact on the size of the administrative staffs and support funding for them as well as on State Office fixed cost paid by 4830.

B. Bureauwide Fixed Cost Reductions

These are costs which can and must be decreased versus simply transferring the burden along to other programs.

- 1. Commercial telephone costs are to be reduced by \$283,000 in 4830. Accordingly, the telephone cost targets that are included in your 4830 targets at AWP are reduced from PAWP to reflect these lower costs.
- 2. Funds available for Bureauwide permanent change of duty station (PCS) moves funded by the WO are reduced. HQ-160 will monitor changes to the account and management will control moves to ensure that the funding for PCS moves is not exceeded since this account does not have an unlimited source of funding.
- 3. GSA space costs To help reduce the cost of GSA leased space, some pending requests for space changes will be deferred and new requests should not be initiated by States unless they are critical. You should refer to the Space Management directives for further information.

C. Administrative Services

1. General Basically, adminis

Basically, administrative staff costs should be decreased in order to accomodate FY 1986 funding cuts for management initiatives and Gramm-Rudman, and to fit the size of the 4830 budget as it was passed by Congress and the Administration. It no longer makes sense to assume that administrative workmonths cannot be reduced in States and the Service Center; it makes less sense to request funding to pay for additional staff.

2. In the PAWP's, some States did a good job of reducing workmonth requirements from FY 1985 to FY 1986 to allow for the management initiatives dollar reductions. Other States either: a) funded more workmonths than in FY 1985 (at the expense of operations costs) and offset this with a request for additional funds to cover the shortfall in the operations plan; b) decreased funded workmonths from FY 1985 but requested additional funding for workmonths for about the same amount; or c) reduced funded workmonths from FY 1985 but allowed for a generous increase in the average workmonth cost (AWMC) - which simply provides the capability to increase funded workmonths since the AWMC should not change much from FY 1985 without a pay increase in FY 1986. These types of approaches are not realistic given the current funding situation. Measures should be taken by the State Offices and DSC to reduce 4830 workmonth usage through position management reviews, organizational restrictions, workload reviews, etc. Also, refer to the Fund Coding Handbook (H-1684-1) for proper 4830 codes. Proper coding provides an excellent opportunity for reducing 4830 costs in some States without decreasing the size of current administrative staffs. You should carefully review coding during FY 1986 to ensure that only valid executive management and administrative work is being charged to 4830.

Overspending of 4830 cost targets and/or having other programs pay a higher percentage of phone bills/fixed costs are not acceptable alternatives to a realistic approach of reducing actual 4830 costs. Administrative travel budgets, equipment, and Statewide fixed costs should also be reviewed for potential savings.

FY 1986 AWP DIRECTIVES Subactivity General Directives 8100/8200 Range Improvements

A. Cost targets.

- 1. The cost targets reflect actual receipts, carryover, and an additional amount reflecting the appropriation totals. Increases or decreases must be spread against priority improvements.
- B. Program Priorities and Direction.
- 1. Riparian projects can and should be considered within the PAWP Guidance.

ALASKA

2110

The following carryover funds are being allocated for FY 1986.

Project	Carryover funds (\$)
Galena	9,800
AFS Warehouse	10,000
Fairbanks D.O.	805,000

No additional carryover funds for these projects are being retained in the Washington Office.

2300

A cost target increase of \$171,000 is allocated to plan access and construction needs for the White Mountains NRA and Steese NCA to implement a Congressional directive in connection with the FY 1986 Appropriations Act. The funds must be used for this purpose and cannot be redistributed to other work.

4111/4112

- o It is suggested that no work be done for the FWS until you have a signed, agreed schedule for reimbursement. Such an agreement would obviate additional funding needs, including staff increases. Send WO-610 a copy of any MOU signed by AKSO and FWS.
- o Colville and Black Brandt studies should be deferred insofar as oil and gas is involved. In the case of Colville, potential is low; the decision has been made to defer leasing in the Teshepuk area.
- o Additional tract evaluations for ANWR should be conducted at the lowest level of detail which is defensible.
- o No Oil and Gas work is to be done on CAMA at this time. There will be no NPRA sale or ANILCA opening in FY 1986.

4121

- A. Your cost target is increased \$43,000 for the following:
 - 1. \$28,000 for processing the Jarvis Creek resource recovery and protection plan.
 - 2. \$15,000 for processing exploration permits and licenses.

4131

Your cost target is reduced \$96,000 to \$89,000 as a result of a recent Instruction Memorandum requesting accomplishments. Your workload does not indicate a need for the PAWP allocation of \$185,000.

Your cost target has been reduced \$5,000. This small decrease should not impact the accomplishments described in your PAWP. Your additional funding needs cannot be met.

Compliance actions should be accomplished within the cost target allocation.

Mineral patent applications filed under ANCSA and which are still defective in title, are to be issued a decision giving the applicant until May 1, 1986 to correct all title defects, or the applications will be rejected by an appealable decision. Specific details for the decisions will be issued to you in the near future.

4211

Your cost target has been increased by \$62,000 to process rights-of-way cases as identified in your AWP. Of this increase \$24,000 must be used for management and processing work in the Steese NCA and White Mountains NRA.

4213

A. Your cost target is increased by \$373,000.

The increase is to be used for priority lands activities, including management of the Steese National Conservation Area and the White Mountains Recreation Area.

B. MBO Items:

Plan to meet the established MBO goals of patenting 1.5 million acres to Alaska Native Corporations, and 2.0 million acres to the State of Alaska.

- C. Other Special Attention Items:
 - 1. Complete the patent plan process procedures and guidelines from the point of survey through patent. Perform all field work and adjudication of applications or claims necessary to support the patent plan process workload for FY 87, 88 & 89. Continue to communicate with the public to assure their understanding of the process and the survey schedule.
 - 2. Complete priority screening of parcels for possible placement in the CIRI pool. Every effort should be made to screen the 125 parcels identified in the PAWP response.

In addition identify public lands within the interior boundaries of lands conveyed to Alaska Natives, which may be better suited for private ownership. Examples include townsite lots, failed or abandoned mining claims, Alaska Settlement entries, or 3(e)(1) parcels not eligible for inclusion in the CIRI pool. Identify areas where authorizing legislation is required to accomplish disposal.

3. Develop an action Plan by July 1, 1986, including time frames for finding lands for Native groups.

- 4. Plan to act on audit of Native selection case files to determine the extent of underselection and report the findings of such audit by the close of FY 86.
- 5. Complete the development and production of the Alaska Lands Status Map.
- 6. Complete the land exchange policy for Alaska to implement the authority delegated to the State Director under BLM manual 1203 released 8/15/85.
- 7. Provide support to the preparation of the Utility Corridor RMP to assure its timely completion.
- 8. Continue maintenance of records. Your use of program Element 22 should be guided by the instructions contained in the 4212 General Directives, parts Bl and B2.
- 9. Provide program support for management of the Steese National Conservation Area and the White Mountains Recreation Area to meet the Congressional directive included with action on the FY 1986 Appropriations Act.
- 10. Plan to complete 750 Native Allotment parcels to the point of request for survey and an additional 150 Native allotment parcels to Certificate.
- 11. Process 8 R&PP Applications.
- 12. Complete the easement management inventory and submit findings to WO (311) in FY 1986. Proceed with the jurisdictional transfer of easement management on high priority areas.

Identify what public land orders will be prepared in implementation of the ANILCA 1008 openings.

4311

Your PAWP cost target has been reduced by \$22,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings and the shifting of funds to other states for higher priority work. Begin the extensive inventory as described in your PAWP.

4322

Your cost target is reduced \$6,000. Reconsider your proposed increase in work month cost as compared to the actual FY1985 cost.

We appreciate your concern about the riparian area initiative in Alaska. We will be contacting you in the near future to coordinate the documentation of procedures for classifying and inventorying riparian areas.

4332

The cost target is increased by \$9,000 for OAS aircraft charges in support of interim management surveillance

3

Your cost target is increased by \$136,000 for implementation of recreation sections of the Steese National Conservation Area and the White Mountain National Recreation Area Management plans.

4341

Your Cost target has been increased as follows:

+\$51,000 for the Beaver Creek Instream Flow Assessment (Steese-White Mountain). This funding includes \$42,000 for support from DSC and for aerial photography.

4351

Your cost target is increased \$67,000 in support of additional work in the Steese and White Mountains areas, identified as priorities 2 and 3 on your list of additional funding needs.

Regarding your concern about insufficient data with which to plan, avoid, or mitigate impacts on wildlife habitat: (1) benefitting subactivities should fund this type of data collection; (2) reducing your overhead in P.E. 04 - Office Operations, will make more funds available for data collection. Your FY 1985 expenditures in P.E. 04 were much higher than any other state in 4351.

4352

Your cost target is increased \$30,000 to partially support your highest priority unmet need.

We agree with your goal of attaining recovery, or delisting, of the peregrine falcon in Alaska. Current funding, however, goes primarily to higher priorities, such as reversing downward trends, maintaining populations or restoring populations where they have been extirpated. Increasing existing stable populations, especially where there are no immediate threats, will have to remain a lower priority.

4360

Smokejumper Program

Continue with implementation of the smokejumper program as per IM 86-171 and the objectives established in IM 85-261. Budget and program adjustments have been incorporated into AWP cost targets and directives for California, Montana, Alaska and BIFC.

4410

Your cost target is reduced by \$28,000. You are to complete priority work as identified in the PAWP. Funding constraints may limit planned accomplishments for Corridor RMP.

4420

Congress provided an additional \$342,000 in Data Management for work on the Alaska Land Records System. Plan use of these funds accordingly. Your PAWP cost target is adjusted as follows:

\$1,400 + 350 = \$1,750 - 105 = \$1,645.

4

3

Workload Item Description/Priority

Accomplishment Target

Work accomplished in FY 1986 will consist of the following:

		Miles of Complete Survey	Approved Plats
1.	Original rectangular net surveys of ANCSA and State-selected lands	4,250	280
2.	Special surveys of Native allotments and other small tracts	760	*295
3.	Backlog of + 2,000 plats. Accomplis	sh: —	500

*The 295 approved plats of special surveys represent 500 parcels, the majority of which are Native allotments.

Completing the survey of the Alaska Railroad lands is the number one survey priority in Alaska. Additional survey priorities for completing survey of ANCSA and State-selected lands are established through the Patent Plan Process with a continued emphasis on in-holdings.

4610

Smokejumper Program

Cost target increase of \$140,000 to \$8,750,000 as per implementation plan to cover aircraft and salary costs for BIFC smokejumper personnel to be relocated to BIFC by July 15, 1986.

4830

1. Your share of the Bureau's 4830 reduction is \$163,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 133,000
Revised telephone target is \$350,000	30,000
Total	\$ 163,000

9800

Funding is for Klukwan, Whittier, Funter, Bay, Ketchikan, Shee Atica and other projects as agreed between State office and R-10.

Steese/White Mountains

In addition to the \$171,000 for activity 2300, Alaska is to expend at least \$786,000 on Steese/White Mountains.

ARIZONA

2120

\$5,000 in 2120 carryover public funds are being allocated in FY 1986 for the Senatoe Wash project. No additional carryover funds are being retained in the Washington Office.

2300

Your cost target is increased by \$15,000 to process and purchase the easements identified in paragraph 4a of your submission. Funding is not available to reestablish the fulltime access specialists.

3120

Carryover funds of \$248,000 are allocated for completion of work on the Navajo-Hopi project. We understand that the Project Office will be phased out and closed before the end of the fiscal year.

4111/4112

Funds are not available to provide for printing of maps.

4131

Your cost target is increased \$7,000 to \$66,000.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment.

ALMRS - Your cost target has been reduced by \$5,000 to \$254,000. This cost target reflects a phasedown of the status collection contract and will adequately fund your on-board workmonth requirements. No additional funds are available for Statewide coordination.

Zuni Act funding must be provided from the cost target allocated. Flexibility exists to decrease the exchange target and utilize those funds for other higher priority and/or non-discretionary work.

Record notation costs are borne by the <u>benefitting subactivity</u> for all work except for actual notation of MTP's, HI's and Use Plats. If you need further guidance in interpretation of this program element please contact the WO Branch of Budget Operations.

4311

Your PAWP cost target has been reduced by \$3,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings. Provide \$10,000 to the USFS Intermountain Research Station -- Forest Survey to compile forest survey inventory data. These forest survey funds are a one-time increase. Plan on participating in the BLM Woodlands Workshop to be held in Reno, Nv. in April, 1986.

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	150	150	250	550

Animal Adoption: **

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
64	0	65	71	200

- * Animals, including unweaned foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

The \$50,000 reduction should be made from program management costs and other lower priority efforts. Your submission shows adherence to Bureau priorities but the requested increases cannot be accommodated.

4331

Your cost target is increased by \$85,000 for support for San Pedro acquisition, including paleontological inventory, Arizona Strip Class 1 inventory, Big Horn Cave assessment, fencing of Big Maria Intaglio site, aerial surveillance in Arizona Strip and natural history inventory of Phoenix district.

4332

The cost target is increased by \$24,000 as follows:

- + \$ 6,000 to provide increased on-the-ground management necessary for the Aravaipa Wilderness Area
- + \$ 11,000 to publish three final wilderness EISs
- + \$ 5,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for wilderness management (Program Elements 11-13) is increased to \$306,000.

The minimum cost target for interim management (Program Element 10) is increased to \$205,000.

Completion of Wilderness Study Reports for the Upper Sonoran Wilderness Study and the Coronado Joint Study can be deferred until FY 1987.

7

Your cost target is increased by \$38,000 for management activities in the Havasu special recreation management area and work month costs for two ranger positions.

4341

Your cost target has been modified as follows:

+\$23,000 to support water resource investigations in the Upper San Pedro River Basin;

+\$20,000 for repair of flood-damaged structures in the San Simon watershed;

-\$3,000 transferred to BIFC to provide nonfire season support of RAWS identified in your AWP submission.

4342

Your cost target is increased \$10,000 for the Gila River Valley Inventory. Work with WO - Hazardous Materials Management staff in the design of this project.

4351

Your cost target is increased \$83,000 for desert bighorn sheep habitat projects 1-8 as listed in your PAWP feedback.

WO recognizes your need for additional funding for inventories in the San Pedro area. Unfortunately, no extra funds are available to meet this need. You have at least four options: (1) reduce overhead charged to program elements 01-05 in order to make funds available for more inventories; (2) defer HMP revisions or other work to make funds available; (3) use sampling or reduce the intensity of the planned vegetative and mammal inventories in order to make funds available for inventories of other species; (4) revise the planning schedule to make more time available to complete inventories.

Your PAWP feedback is complete and well written. WO appreciates this effort.

4352

Your cost target is increased \$60,000 to support priority need no. 1 and a portion of priority 2.

4360

All specific directives remain the same.

3

Your cost target is reduced by \$30,000. You are to complete priority work as identified in the PAWP.

- Do not continue Preplanning on the Arizona Strip RMP. The current funding situation does not warrant continuation of this effort.
- Do not begin Preplanning for the San Simon RMP. Current funding does not support a new start at this time.

4610

Delete reference in PAWP to Initial Attack Resources. Your cost target remains \$625,000.

4740

We are in agreement with your request for funding of an additional Special Agent with primary focus on ARPA violations. This must be done within current FTE and fund allocations.

4830

1. Your share of the Bureau's 4830 reduction is \$110,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 99,000
Revised telephone target is \$129,000	11,000
Total	\$110,000

- Your funding request to pay for 40 additional workmonths cannot be accommodated because of the reduced funding available in the Bureau's 4830 program. Your funded workmonth level for FY 1986 includes a reduction of 33 from workmonths used in FY 1985. This appears to be in line with the management initiatives goals for Arizona.
- 3. You may have some cost savings opportunities which can be used to offset some of your non-telephone decreases:

 Your planned average workmonth cost (AWMC) is about 2% higher than the FY 1985 actual. You may be able to lower it since there is no pay increase in FY 1986.
 - You might consider a review of your 4830 coding in the operations and engineering staffs in the district and State offices, and by resource area offices. Collectively they charged about 26 workmonths to 4830 in FY 1985.
- 4. Arizona did an excellent job of funding telephones in accordance with its FY 1985 cost target. Also, your management of the FY 1985 4830 cost target was excellent.

9800

Funding is for Doney Park.

CALIFORNIA

2300

Your cost target is increased by \$18,000 for survey work as described in paragraph 5 of your AWP submission. Funding is not available to meet your total survey needs.

3110

1. Funding -

A. New FY 1986 funding is provided as follows:

King Range 1	NCA acquisitions	\$474,635
Acquisition	Management Funds	107,000

B. Carryover

Carryover funds are identified and allocated as follows:

King Range NCA	\$351,443
Susan River/Bizz Johnson Trail	38,433
Pacific Crest Trail	73,041
Upper Sacramento River	12,108

Carryover funds may be used for compensation payments or acquisition management needs.

4111/4112

Hold one competitive sale this fiscal year. We agree with your conclusion.

WO will review various options concerning continued use of PI.

Additional funding is not available. With respect to drainage, we recommend that you scale back the I&E program to include 100 percent of high priority inspections once a year and fewer lower priority inspections.

At your cost target we expect established times for case processing to be met.

We note that some savings can be achieved by reducing the number of people sent to WO sponsored workshops.

There is no need to do EA on competitive tracts if NEPA requirements have otherwise been met.

4113

- 1. We concur with your decision to forego declassification actions.
- Your verification of the Datapoint data is an excellent idea. We do not understand why new programs for PCs will cost \$40,000. We suggest deferring this expenditure until you are certain that existing, inexpensive software is not adequate.

3

- 3. Because no funds are available, we suggest you reduce I&E work to be able to complete public demand adjudicative work on a timely basis.
- 4. California should document time spent assisting other States.

Your cost target is increased \$18,000 for resolution of mineral materials trespass.

Mineral materials support for the oil field management plan should be sought from the benefitting subactivity, oil and gas.

A draft Bureau Handbook on appraisals is currently in the field offices for review.

As to the appropriate subactivity to code trespass casework involving mining claims, all work leading up to and through the common variety determination is charged to 4132. Upon determination that the materials are common variety, the appraisal and trespass collection work should be charged to 4131. To save time and money, appraisals should not be performed until the materials are determined to be common variety.

4133

Your cost target is increased by \$45,000 for Searles Lake Ground Water Study-Phase I-Please coordinate with the DSC for assistance in the Searles Lake ground water study. Also provide WO-660 with detailed work plans for all phases of this project, including cost breakdown by March 3, 1986.

4134

Your cost target is decreased \$3,000 as California does not have existing or abandoned uranium leases.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment.

ALMRS - Your cost target has been reduced \$5,000 to \$115,000. This cost target will adequately fund your on-board workmonth requirements based on your End-of-Year analysis. Your LLD goal has been reduced proportionately to 2000 Townships or 240,000 lines of data.

4220

At your discretion, the \$125,000 in your original cost target identified for the Waterpower Program is subject to reasonable adjustment as a result of your revised cost target.

4311

Your PAWP cost target has been reduced by \$35,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings.

Your AWP cost target has been reduced by \$10,000 to an AWP target of \$480,000. However, plan on completing the Vegetation Management EIS, your top priority unmet need, with these funds. Our analysis indicates that this work can be accomplished at this funding level.

Accomplishments in subactivity 4312 are increased as follows:

09 Environmental Statements

4321

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	0	250	300	550
Adoption:**				

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
175	200	425	200	1000

- * Animals, including unweamed foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

The planned work month cost is \$118 higher than FY 1985 actual and should be looked at when considering the \$43,000 reduction. In order to protect priority program efforts consider development of the 7 improvement projects with part of the 8100 carryover funds and utilize the workmonths for monitoring and project planning. See 8100 feedback concerning the Engineering Technician WM needs.

4331

Your cost target is increased by \$84,000 for implementation of cultural resources ADP program, South Yuba site excavation, salvage of vandalized sites, in King Range NCA and El Centro, volunteer protection work in Ukiah and Susanville Districts, surveillance of ACEC's in CDD, surveillance and investigative support in Susanville District, physical protection measures in Barstow Resource Area, protective monitoring of Bishop Petroglyphs, paleontology program management in CDD and preparation of statewide natural history brochure.

4332

The cost target is decreased by \$ 5,000.

Completion of the Central California EIS/WSR, Clear Lake EIS/WSR and Western Counties EIS/WSR are deferred until FY 1987. All other EISs should maintain the schedule specified in the PAWP directives.

Provide three workmonths to compile WSA acerage statistics and IMP action summaries to support implementation of a IMP Bureau Reporting and Tracking System

4333

Your cost target is increased by \$100,000. Within your available 4333 funding allocation, you should accomplish the following:

- As directed by Congress, the planned work at the Calico Early man site, Barstow Way Station and at Soda Springs.
- Provide sufficient work months to support Gerald Hillier's participation in the President's Commission on Americans Outdoors.

4341

Your cost target has been adjusted as follows:

- +\$13,000 for watershed monitoring;
- +\$20,000 to fully fund the existing IA with SCS for the Benton-Owens Valley survey;
- -\$1,000 transferred to BIFC to provide nonfire season support of RAWS identified in your AWP submission.

4342

Plan to detail Lois Payne of your staff to Washington Office - Hazardous Materials Staff to assist in the preparation of an Emergency Response Handbook. The detail will be one week in duration. The WO will pay travel expenses.

4351

Your cost target is increased \$62,000 in support of desert bighorn sheep priority 1 as listed in your PAWP feedback.

You have done an exemplary job of obtaining investments from non-Federal sources to supplement your program accomplishments. No extra funds are available to allow you to support and utilize all the potentially available contributed funds. It is important that you continue to meet the highest program priorities even if it means some potential contributed funds may be foregone.

Please provide feedback concerning the habitat monitoring that is being foregone due to lack of funding by benefitting subactivities.

Your PAWP feedback concerning planned units of accomplishment related to wetland, riparian, and fisheries work is excellent.

Your cost target is increased \$46,000 to meet priorities 1 and 2 of your unmet needs.

No additional funds are available to address your areas of concern. Please ensure that benefitting subactivities support T/E input needed for their program accomplishments.

Your development of sources for contributed funds is excellent.

4360

Smokejumper Program

Continue the Redding, California smokejumper program as per IM 86-171 and the objectives established in IM 85-261.

4410

Your cost target is reduced by \$19,000. You are to complete priority work as identified in the PAWP.

- Begin work on the Sierra MFPT Amendment only after funding priority work.

4420

You requested \$25,000 additional 4420 funds to cover Colin Horman, who transferred from Montana. Funds are not available for additional allocation. You will have to cover the position from existing resources.

4520

Priority Workload Assignments

Workload Item Description/Priority

Accomplishment Target

o Miles of Survey

575 miles

California will maintain and update the HP 41C Calculator library.

4610

The funding for smokejumper aircraft \$70,640 will be made available to AK to provide for the contracting of the jumper aircraft at Redding, California as per CA/WO-740 agreement. Your cost target remains \$1,945,000.

4740

You may increase your law enforcement Ranger positions by 2, if you can accommodate the positions within your current FTE and funding ceilings.

An allocation of \$400,000 has been provided as an increase to your cost target for canabis eradication.

Your share of the Bureau's 4830 reduction is \$178,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 162,000
Revised telephone target is \$184,000	16,000
Total	\$ 178,000

You may want to review the planned use of 4830 funds by resource area staffs. Administrative work in resource area offices is largely program related and should therefore be charged directly to benefitting subactivities. Collectively, 63 workmonths were charged to 4830 in resource area offices in FY 1985. If this represents real general administrative (4830) work in accordance with Bureau definitions, you may wish to consider organizational changes to centralize such work at District Office/State Office levels. This may be a means by which savings could be found and applied to your cost target decreases or to offset some of the additional needs that you identified.

8100/8200 Range Improvements

The increased target can be used to cover the 6-workmonth shortage for an engineering technician identified in your 4322 submission. The work requirements are acceptable 8100 expenditures.

9800

\$237,000 is for projects as agreed between State Office and Region 5, and \$41,000 is for Tahoe/Carson Front.

COLORADO

2300

Your cost target is increased by \$20,000 to process and acquire easements identified in paragraph 4 of your AWP submission. Funding is not available to meet your total additional funding needs.

3110

A total of \$9,000 is allocated to work on the land exchange in the Glenwood Springs RA for river access on the Upper Colorado River.

4111/4112

We agree that two competitive sales are sufficient.

WO will inform you of the status of qualification audit. It is likely that your costs will be minimal.

Your discussion of FOGRMA Sec. 202 agreements was useful. How much money will we save by not doing initial inspections?

Funding \$15,000 for Cooperative Agreement is being held in W.O. for later distribution.

4113

A cost target of \$10,000 is provided.

4121

Your cost target is increased by \$167,000 for the following:

- 1. \$11,400 for planning and environmental coordination for two planned PRLA EISs (Northern Coal and Tongue Mesa).
- 2. \$20,000 to model salinity of fish and trout creek drainages using the USGS salinity model.
- 3. \$136,000 for coal drilling.

Funds for the TI projects listed in the PAWP Directives totalling \$147,000 have been allocated to the DSC.

4122

The only effort approved for FY 1986 is the post-lease administration of the two prototype tracts C-a and C-b, see paragraph 4 of p. 2 of 6 of your PAWP submission.

4131

Your cost target is increased \$9,000 for mineral material mining compliance to prevent trespass and accidents.

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

Your non-ALMRS cost target has been increased \$18,000. Please plan to accomplish the following:

-process 1 additional R&PP case (total of 14 cases) and conduct compliance work on another 10 R&PP leases/patents.

ALMRS - Your cost target remains the same. No funds are available to perform holdover FY 85 work.

BLM records system - Case recordation and maintanence is paid for by the benefitting subactivity. Only diligent attention and cooperation between programs within your state will resolve this problem.

Compliance on R&PP authorized landfills. If there is any question about proper cost coding involving Hazardous Wastes and R&PP compliance cost coding, please consult the Hazardous Materials Coordinator prior to charging any time to 4212.

4220

At your discretion, the \$130,000 in your original cost target identified for the Waterpower Program is subject to reasonable adjustment as a result of your revised cost target.

4311

Your PAWP cost target has been reduced by \$32,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings.

4312

Your PAWP cost target has been increased by \$87,000 to an AWP cost target of \$187,000. Fund the following projects with these funds:

Priority	Project	Units	Cost (\$000)
1	Tree Planting Contract Adm.		\$ 3
2	Shelter Sowing	120 ac.	\$30
4	Shelter Sowing	30 ac.	\$ 3
5	Planning and Surveys		\$ 4
6	Seedling Production		\$ 4
11	Tree Planting Contract Adm.		\$ 5
	All T. S. I. Projects except	316 ac.	\$38
TOTAL	Carpenter Ridge		\$87

Accomplishments in subactivity 4312 are increased as follows:

PE 11 Reforestation 150 Acres PE 12 Timber Stand Improvement 316 Acres

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	0	0	0	0

Animal Adoption: **

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
58	0	40	42	140

- * Animals, including unweaned foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

The \$62,000 reduction should be made from program management costs and lower priority efforts.

With no units planned for project development, the 54 WM's shown should be shifted to other priority P.E.'s.

4331

You seemed to have an excessive request for the Anasazi Heritage Center. Over \$200,000 (\$142,000 labor + 70,600 procurement) Exact opening of center is uncertain - over \$120,000 was provided previously and only an additional \$25,000 was allocated for this purpose. Staffing plan appears to be excessive.

Your cost target is increased by \$20,000 for operations at the Anasazi Heritage Center; the Rabbit Valley interpretive plan, and monitoring at the Slumgullion National Natural Landmark.

4332

The cost target is increased by \$74,000 as follows:

. 413 000	TWD
+ \$11,000	to assure that the once/month standard for generic IMP
	surveillance is met for each WSA, and to prepare WIMPs for
	Dominguez Canyon and Redcloud Peak
+ \$26,000	for additional preparation costs and printing of the
	Little Snake Tech Supplement
+ \$21,000	to revise 3 PFEISs and print them as final EISs
+ \$11,000	to incorporate Hodel Additions into existing studies
+ \$ 5,000	to provide data processing support for implementation of
	the Bureau IMP Reporting and Tracking System

The minimum cost target for interim management (Program Element 10) is increased to \$86,000 to reflect the increases in Section A. 1 and 5 above.

Your cost target is increased by \$30,000 for identified priority work on the Upper Colorado River, the Arkansas River and the American Flats-Silverton Special Recreation Management Areas.

4341

Your cost target has been adjusted as follows:

+\$10,000 to support participation in the Colorado River Salinity Control Forum and Work Group, the Visibility Forum, and the IMPROVE program;

+\$30,000 to continue operation of eight USGS gauging stations;

-\$6,000 transferred to BIFC to provide nonfire season support of RAWS identified in your submission.

4351

Your cost target is increased \$22,000 to meet your funding request for desert bighorn sheep. You should obtain some of the matching funds from private organizations, rather than all of it from CDOW.

Your expenditures in program elements 01-05 are second highest among the field offices, which suggests that 4351 may be paying more than the usual share of overhead. Reduced charges to these PE's would make funds available to meet some of your additional needs.

WO appreciates the detailed information provided in your PAWP feedback.

4352

Your cost target is increased \$43,000 to support your priority needs 1 and 2.

4410

Your cost target is reduced by \$43,000. You are to complete the priority workload as identified in the PAWP except that the San Luis RMP start is no longer a priority item. All major work identified in your proposed AWP submission is to be completed with the exception of the San Luis RMP. Work on this RMP in FY 1986 is to be accomplished only if all other priority workloads identified in the PAWP and major work identified in your proposed AWP can be accomplished with the level of funding provided. Current funding does not appear to support a new start at this time.

4520

Workload Item Description

Target

o Miles to be surveyed

1,600

4610

Your cost target remains \$870,000.

19

An increase of \$35,000 has been provided for canabis eradication.

4830

Your share of the Bureau's 4830 reduction is \$143,000 as follows:

Labor and operations cost (except telephones)	\$ 125,000
Revised telephone target is \$202,000	18,000
Total	\$ 143,000

You may want to review the planned use of 4830 funds by certain planning staffs, cartographic services in the State Office, the Oil Shale Office, and by resource area offices. Collectively they charged about 61 workmonths to 4830 in FY 1985 and 46 of these were in the resource area offices. Administrative work in resource area offices is largely program related and should therefore be charged directly to benefiting activities. If this represents real general administrative (4830) work in accordance with Bureau definitions, you may wish to consider organizational changes to centralize such work at District Office/State Office levels. This may be a means by which savings could be forced to cover other 4830 needs which you have or to offset the decrease in your cost target.

9340

All specific directives remain unchanged excepts as follows:

The 9340 budget allocations do not include additional funding for miscellaneous costs of \$1,700 as listed in Item 1.g. "Other Costs".

9800

Funding is for Denver Front and other projects as agreed between State Office and R-2.

Your cost target is increased by \$23,000 to acquire easements for which offer letters have been made as identified in paragraph 4 of your AWP submission. Funding is not available to meet the balance of your needs.

3110

No funding was appropriated for projects listed in your submission. You have no cost target allocation for 3110. No charges are authorized.

4111/4112

We believe that the RMPs should have considered oil and gas. If it did not, oil and gas is a very low priority in those resource areas and, therefore, we feel comfortable in not supporting funds for EA updates.

The WO will provide guidance, as necessary, to implement NWF v. Burford.

4113

Program is to be managed at minimum level needed to respond to public domain work. Inventory work may be deferred.

Due to a Congressionally imposed moratorium on leasing in Island Park Geothermal area, work associated with this area should be kept to a minimum.

4131

Your cost target has been increased \$10,000 for appraisals and compliance, and operational expenses other than workshop travel.

The number of workshop attendees should be reduced to 5 or less.

4134

Your cost target is decreased \$9,000, as Idaho does not have existing or abandoned uranium leases.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

ALMRS - Your cost target has been reduced \$5,000 to \$115,000. Your cost target will cover the remaining workload in LLD collection. The Project Office will respond by midyear on the in-house status collection effort proposed for FY 87.

Desert Land Entries - Congress has directed that the level of effort this fiscal year be the same as last fiscal year. Please plan to complete 160 cases this fiscal year, realizing that conditions beyond BLM's control continue to hinder this accomplishment.

3 21

FLPMA sales - Your preference to lower sales in order to increase your exchange initiative is noted. Please identify the acres you wish to offer for sale versus state and/or private exchange acres.

4311

Your PAWP cost target has been reduced by \$104,000 for Bureau reductions resulting from implementation of Gramm-Rudman-Hollings and the shifting of funds to subactivity 4312 to cover your base reforestation program. \$66,000 was shifted to subactivity 4312. Our analysis indicates your PAWP proposal can be accomplished with this funding level. This shifting of funds into reforestation should give you a balanced program by harvesting no more than you are capable of reforesting.

4312

Your PAWP cost target has been increased by \$148,000. The increase is broken down into \$66,000 for your base reforestation program and \$82,000 for backlog. With this increase, fund the following PAWP projects:

BASE PROGRAM

Priority	Project	Code	Units	Cost (\$000)
12-1	Site Prep	10	50 ac.	\$ 4.2
12-2	Site Prep	10	65 ac.	\$ 3.6
13-4	Reforestation	11	110 ac.	\$17.1
15-3	Reforestation	11	37 ac.	\$15.4
16-4	Reforestation	11	100 ac.	\$11.0
16-7	Mech. Release	10	125 ac.	\$ 1.0
11-4	Pest Control	14	100 ac.	\$ 8.5
12-1	Pest Ctrl Surv	1 14	25000 ac.	\$ 3.0
13-1	Pest Control	14	195 ac.	\$ 2.1
TOTAL				\$65.9

BACKLOG PROGRAM

Prior	ity	Code	Units		Cost (\$000)
11-1	Survey	11	1400	ac.	\$ 5.7
16-1	Survey	11	1407	ac.	\$ 4.5
I6-8	Site Prep	10	50	ac.	\$16.0
I3-3	Reforestation	11	67	ac.	\$10.4
15-2	Reforestation	11	14	ac.	\$ 4.4
16-5	Reforestation	11	186	ac.	\$18.6
12-1	TSI	12	45	ac.	\$ 7.0
15-1	TSI	12	22	ac.	\$ 5.5
15-2	TSI	12	23	ac.	\$ 5.7
16-2	TSI	1.2	40	ac	\$ 5.0
TOTAL			maked and		\$82.8

Accomplishments in subactivity 4312 are increased as follows:

PE	10	Land Treatment	290	Acres
PE	11	Reforestation	514	Acres
PE	12	Timber Stand Improvement	127	Acres
PE	14	Pest Control	295	Acres

4321

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	0	0	90	90

Animal Adoption: **

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	0 .	0	0	0

- * Animals, including unweaned foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

The \$74,000 reduction should be made from program management costs and other lower priority efforts.

You should reexamine your planned WM reduction from Program Elements 14, 15, and 16 in light of program priorities. It appears that your reduction in these elements is greater than the total 4322 WM reduction for your state.

Pest control will be a continuing issue.

4331

Your cost target is increased by \$98,000 to accomplish all identified priority work.

4332

The cost target is increased by \$42,000 as follows:

- + \$ 5,000 to contract additional aircraft time for aerial surveillance
- + \$32,000 To prepare the Hodadds Wilderness EIS through the PDEIS.

 The PDEIS should be submitted for WO review before 9/30/86
- + \$ 5,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for interim management (Program Element 10) is increased to \$140,000.

The schedule proposed in the Idaho PAWP submission (page 60) for completion of wilderness EISs is accepted. Submission of WSRs is deferred until FY 1987.

4333

Your cost target is increased by \$31,000 for costs for two law enforcement Ranger positions.

- Your cost target is increased \$6,000 to fund the State of Idaho's 6 preliminary site assessments (5 in Burley District, 1 in Boise District).

4351

Your cost target is reduced \$19,000 as a result of the Gramm-Rudman cuts. Your new cost target still includes full funding for Birds of Prey Area research and base funding requirements. Identify changes in planned accomplishments in your AWP feedback.

As requested in the PAWP, please provide the estimated value of State and private contributions of funds, materials, and labor.

As a result of your concern about declining aquatic/fisheries expertise, WO-240 will explore the feasibility of implementing your suggestion for an in-service fisheries training course or materials for wildlife biologists and other specialists who regularly deal with aquatic and riparian habitats.

4352

Your cost target is increased \$11,000 to meet your priority needs 1-3.

4410

Your cost target is reduced by \$32,000. You are to complete the priority workload identified in the PAWP. Start North Idaho and/or Bennet Hills RMPs only if priority work is fully funded.

4610

Your cost target remains \$1,825,000.

4830

Your share of the Bureau's 4830 reduction is \$134,000 as follows:

Labor and operations cost (except telephones)	\$ 110,000
Revised telephone target is \$276,000	24,000
Total	\$ 134,000

There may be good opportunities for savings which can offset some of your non-telephone reductions and some of the telephone expenses that you identified as additional needs such as:

- You might review planned use of 4830 funds by operations and resource management staffs in district offices, and by resource area offices. Collectively they charged about 35 workmonths to 4830 in FY 1985.
- Planned travel may warrant some re-examination.

9800

\$41,000 is for projects as agreed between State Office and Region 1. \$40,000 is for Warren Townsite (Region 4).

MONTANA

2300

Your cost target is increased by \$14,000 to purchase equipment and complete field survey work as identified in your AWP submission. Funding is not available to meet the remainder of your needs.

3110

No cost target is provided at this time. A reprogramming of carry-over funds to support the Missouri River WSA is under consideration in WO.

4111/4112

The FY 1988 Package Directives call for an examination of P/A wells.

\$27,000 for Fort Peck will be disbursed for FOGRMA 202 delegation.

4113

Suggest that monitoring be deferred.

4121

- A. Your cost target is increased \$436,000 for the following:
 - 1. \$139,500 to support the Powder River Round II activity planning-rework of tract profiles.
 - 2. \$175,500 for the Woodson PRLA EIS.
 - 3. \$15,000 for leasing by application in Ft. Union (add-on request reduced from \$66,000).
 - 4. \$24,000 for unsuitability inventory in Bull Mts. Powder River Region.
 - 5. \$22,000 for coal drilling on 3 tracts in Powder River Region.
 - 6. \$60,000 for Class I cultural resource inventory, Powder River Region.

Funds totalling \$239,000 for the TI projects listed in the PAWP Directives have been allocated to the DSC.

4131

Your cost target has been increased to \$55,000 for investigation of unauthorized use and increased compliance.

4132

Your cost target is increased \$9,000 for adjudication work for mineral patents and mining claim recordation.

Your cost target is decreased \$7,000 as Montana does not have existing or abandoned uranuim leases.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

ALMRS - Your cost target has been reduced \$20,000 to \$310,000. The cost target should adequately fund the workmonths for the data collection organization and takes into account lapse workmonths. Funds for the status contract (\$300,000) are being held at the Service Center.

Your non-ALMRS cost target has been increased \$84,000 to bring the program nearer to the FY 1985 level in order for you to continue efforts to maintain case processing on a pipeline basis and continue land tenure adjustments.

FLPMA 203 Sales - Plan to offer 1,160 acres for sale.

Further clarification of the impacts caused by the NWF suit will be transmitted to the field as soon as those impacts are fully known.

4311

Your PAWP cost target has been reduced by \$26,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings.

4312

Your PAWP cost target has been increased by \$62,000 to fund the following projects:

Project Units Cost (\$000)

All T. S. I. Projects except 390 ac. \$62 Part of BRA thinning

Accomplishments in subactivity 4312 are increased as follows:

12 Timber Stand Improvement 390 Acres

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
28	0	0	0	28

Animal Adoption:**

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
28	100	200	272	600

- * Animals, including unweaned foals, to be removed from the public lands.
- ** Animals, including unweamed foals, to be adopted.

4322

Your submission shows adherence to priority efforts and is commendable. However, the reduction of \$71,000 should come from program management costs and other lower priority efforts. Depending on 8100 capability the 5 projects planned in the Dillon RA could be funded with Range Improvement money.

4331

Your cost target is increased by \$59,000 for retrieval of data, evaluation and site protection at the Lost Terrace site; protection of critical sites at Beartrap Canyon and paleontology support.

4332

The cost target is increased by \$16,000 as follows:

- \$ 4,000	Provide increased generic IMP surveillance, intensive
	surveillance of the Pryor Mtn. WSA, provide volunteer
	support for Garnet Mtn. and improve IMP record keeping
- \$ 7,000	Incorporate Hodadds into existing studies and respond to
	WO/OEPR comments on PFEISs
- \$ 5,000	to provide data processing support for implementation of
	the Bureau IMP Reporting and Tracking System

The minimum cost target for interim management (Program Element 10) is increased to \$61,000.

Your proposal to decrease the minimum cost target for wilderness management is inconsistent with your additional funding needs narrative identifying wilderness management shortfalls. The minimum cost target for wilderness management (program elements 11-13) is increased from the amount proposed in the PAWP submission to \$65,000 to cover the cost of managing Bear Trap Canyon and to cover the identified shortfall. The balance of the cost target may be applied as proposed areas of concern in your PAWP submission.

Your cost target is increased by \$25,000 for law enforcement contracts at Ft. Meade.

4341

Your cost target has been increased as follows:

+\$25,000 for the maintenance of Grub Reservoirs;

+\$15,000 to support the Dunn Center air quality monitoring station.

4351

Your cost target is reduced \$49,000 as a result of the Gramm-Rudman-Hollings cuts. Identify changes in planned accomplishments from lower priority efforts. Your new cost target still includes funds for the wildlife economics work with the State.

Decisions regarding priority that training should receive are primarily the responsibility of your office, not the WO.

4352

Your cost target is increased by \$24,000 to cover unmet priority no. 1.

FWS indicates a report on the status of Swainson's hawks is in preparation.

4360

Smokejumper Program

Refer to IM 86-171 for guidance on the Bureau's Smokejumper Program. Your funding and FTE for the smokejumper is being redistributed to Alaska and BLM-BIFC per implementation action planning. Four thousand dollars of 4360 funds will be retained in your allocation to cover administrative support expenditures.

4410

Your cost target is reduced by \$36,000. You are to complete the priority workload identified in the PAWP. Start the Judith RMP only if priority work is fully funded.

4520

Workload Item Description

Target

Miles of line to be surveyed

650

Smokejumper Program. Funding tentatively distributed in PAWP for the smokejumper program is being redistributed as per IM 86-171 and implementation action plan. Your new cost target is \$785,000.

4830

1. Your share of the Bureau's 4830 reduction is \$134,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 106,000
Revised telephone target is \$325,000	28,000
Total	\$ 134,000

2. Your PAWP indicates that a good effort is being made to use your 4830 funding in a more effective manner in FY 1986 than previously. This effort is appreciated.

Given the significant decreases that the 4830 program is taking in FY 1986, we cannot accommodate your additional needs to cover 34 more workmonths.

- 3. There may be several opportunities for savings which can be used to offset some of your non-telephone reductions which are shown above:
 - You funded \$500,000 for telephone costs in your PAWP which is good since 4830 should pay as high a percentage as possible of general purpose phone costs. However, total voice telephone costs for Montana in FY 1985 were only \$428,000 (object classes 2331, 2332, 2333, and 2335). Your 86 plan thus assumes a 17% increase in costs during FY 1986. You may want to review this to determine if the \$500,000 estimated costs are reasonable or if savings can be made. Also, special or single-purpose voice telephone service and equipment such as service to detached ES teams, fire, and special project offices should be funded by benefitting activities. Presumably, those offices should pay their share of the FY 1986 phone costs and this can result in further savings to 4830.

9340

The 9340 cost target allocations do not include additional funding for Contractural Services as requested in Item l.e. in the amount of \$5,000.

9800

Funding is for projects as agreed between State Office and Region 1.

\$86,900 in 2110 carryover funds are being allocated in FY 1986 for the Elko District Office project. No additional carryover funds are being retained in the Washington Office.

2300

Your cost target is increased by \$8,000 for needs identified in your AWP submission.

4111/4112

Cost target should be sufficient to fund workmonths for one additional adjudicator.

4113

We believe that AWP allocations are based on actual workload.

4131

Your cost target has been increased \$19,000 for compliance, and appraisals.

4132

Your cost target is increased \$13,000 to \$685,000 for workmonths in Mining Claim Recordation. Your Locke deadline is extended to September 30, 1986.

4134

Your cost target is decreased \$6,000 as Nevada does not have existing or abandoned uranium leases.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

ALMRS - Your cost target has been reduced \$5,000 to \$140,000. This cost target will adequately fund your on-board personnel according to our End-of-Year analysis. Your proposal for starting in-house status collection in FY 86 is being considered by the Project Office.

Desert Land Entries - Congress has directed that the level of effort this fiscal year be the same as last fiscal year. Please plan to complete 261 cases this fiscal year, realizing that conditions beyond BLM's control continue to hinder this accomplishment.

o Further clarification of the impacts caused by the NWF suit will be transmitted to the field as soon as those impacts are fully known.

Your PAWP cost target has been reduced by \$11,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings.

4321

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	770	0	7500	8270

Animal Adoption:**

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
50	50	50	50	200

- * Animals, including unweamed foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

Your cost target is reduced \$99,000 which should be made from program management costs and other lower priority efforts. The Saval project should be considered along with the rest of the state work efforts in allocating the reduction.

With the availability of 8100 funds, your proposed survey and design equipment and the 12 projects to be developed could be shifted to 8100 to provide some work months for the inventory and monitoring shortages. Last year 45 WM's were used for P.E. 15. Shifting this could fund the inventory crew.

4331

Your cost target is increased by \$48,000 for mapping and recording rock art at the Pistone Site, salvage antelope traps in the Elko District, data collection and monitoring Dahlem and Paiute Canyon rock shelters and protection of the Hickinson Summit petroglyph site.

4332

The cost target is increased by \$64,000 to \$486,000 as follows:

- \$43,000 Complete inventory of Hodadds by 9/30/86
- \$ 3,000 Complete Elko PFEIS and WSR
- \$11,000 Revise Clark County EIS to incorporate WO/OEPR comments by 9/30/86
- \$ 7,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for interim management (Program Element 10) is increased to \$287,000.

Your cost target is increased by \$34,000 for patrol and use supervision in the Pine Forest and Churchill special recreation management areas, and work month costs for two ranger positions.

4341

Your cost target has been increased as follows:

+\$12,000 for the soil scientist position in Winnemucca;

+\$92,000 for the IA with SCS for soil surveys - any additional need for IA funding should be redistributed from lower priority work within your base.

4351

Your cost target is increased \$54,000 in support of your needs for desert bighorn sheep habitat management.

Your expenditures in program elements 01-05 were approximately 40% of your total expenditures in FY 1985, highest in the Bureau for 4351. Your expenditures in P.E. 01 were particularly high. A reduction in charges to these P.E.'s would make funds available to cover a significant portion of your workmonth shortfall for on the ground work.

4352

Your cost target is increased by \$40,000 to cover your no. 1 unmet priority.

4360

Winter Training, Non Fire Personnel - Your request for additional funding can not be granted. No additional funds are available for FY 1986.

<u>Dragon Wagon</u> - The issues identified in your White Paper will be presented to the Equipment Committee at their next meeting. Disposition of the three units will be pending on their recommendations and approved by WO-740.

4410

Your cost target is reduced \$31,000. You are to complete the priority workload identified in the PAWP. You may wish to reconsider your proposed purchase of a computer in light of this reduction. It is inappropriate to amend an RMP which has not yet been completed. Provide WO 202 your rationale for proposing preparation of the Shoshone-Eureka RMP Amendment shown on your planning schedule, since the ROD for this RMP has not yet been completed.

Workload Item Description

Target

Miles of line to be surveyed

500

4610

- A. Additional Funding Request The additional \$119,000 requested is not available.
- B. <u>BIFC Lead Plane</u> There are no plans to put a lead plane at BIFC. We suggest you continue to work with Alaska or the Forest Service for your needs.
- C. KC-97 There is no funding available to support a KC-97 air tanker.

4740

Your cost target is reduced by \$6,000 identified for the purchase of a Ranger vehicle. WO has arranged to provide Nevada with this vehicle.

4830

1. Your share of the Bureau's 4830 reduction is \$138,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 114,000
Revised telephone target is \$276,000	24,000
Total State reduction	\$ 138,000

You may have good opportunities to decrease some of the non-telephone costs as follows:

- Review planned use of 4830 by operations, resource management, minerals, and planning staffs in the State, district, and by resource area offices. Collectively they charged about 31 workmonths to 4830 in FY 1985.
- Your planned average workmonth cost is nearly 3% higher than the FY 1985 actual. You may be able to reduce it since there is no pay raise in FY 1986.
- Your 4830 travel obligations seemed high in FY 1985 compared to similar expenditures in most other States. Perhaps some savings can be achieved in this area during FY 1986.

You requested additional funding of \$265,000, mostly to pay for utilities and janitorial contracts. The funding shortfall for these services seems to have occurred because of a shift in your priorities. Specifically, your PAWP includes a \$144,000 increase over FY 1985 obligations for labor and telephone expenses along with a corresponding decrease in your other operational costs. We recommend that you shift some funds back into the operations plan, especially since your funded workmonths exceed by 17 the number of workmonths expended in FY 1985. This is counter to management initiative objectives which should result in lower workmonth usage and labor costs than in FY 1985.

Also, you indicated that you expect increased utility and maintenance costs since the Elko office moved from GSA leased space (all services previously paid for by the Bureau Federal Building Fund) into Bureau-owned space and, therefore, funds should be shifted from the FBF to Nevada to cover these new expenses. However, the Carson City office (previously paid for out of your allocation as part of a private lease) will be paid for by the FBF in FY 1986. Therefore, the funding that is still in your base for Carson City non-GSA space rent should now be applied to your new costs at Elko. Also, maintenance of Bureau-owned buildings is charged to 4711 not to 4830, and utility costs must be appropriately allocated if they are not general purpose costs.

3. You expressed concern about the slow erosion of 4830 dollar allocations in recent years. These reductions are reflective of specific program-wide reductions; i.e., it is the intent of Congress and the Administration to reduce the size of the 4830 program versus simply spreading a larger share of administrative costs to other "benefiting" subactivities. Therefore you should tailor the size of your administrative activities to fit the dollars available to pay for it. Overall, Nevada did an excellent job of managing this program in FY 1985.

9800

Funding is for Tahoe/Carson Front.

NEW MEXICO

2300

Your cost target is increased by \$7,000 for needs identified in your AWP submission.

3110

Funding - Rio Grande WSR - A carryover balance of \$36,171 from FY 1985 and \$5,000 from 1986 Acquisition Management funds are allocated to complete the Rio Grande Project.

3120

Funding - Carryover funds of \$269,000 are allocated for completion of work on the Navajo-Hopi project. Work should be completed in FY 1986.

4111/4112

The State should meet all I&E requirements at the current funding level. Requirements have not changed significantly from last year when you informed us - numerous times - that your PET staffing level was adequate.

Before funds could be allocated, we need to know more about your GIS program. WO is concerned that each State will establish its own program.

The PAWP Directives concerning additional funds for TAMP have not been changed. In light of limited funding, you might consider scaling back this effort.

Indian diligence memo is forthcoming.

\$20,000 for a cooperative agreement is being held in Washingtion Office for later disbursement.

4113

We concur with your proposals re: lease sales and KGRA (de)classifications.

Program is to be managed at minimum level needed to properly respond to public demand work.

4121

- A. Your cost target is increased \$377,000 to include the following:
 - 1. \$2,800 for SLMS in the Las Cruces District.
 - 2. \$32,400 for cultural needs.
 - 3. \$8,600 for coal resource inventory for Socorro RMP.
 - 4. \$26,000 to process 5-7 PRLAs.

- 5. \$143,600 for drilling priorities 1 and 2 (Divide Tract, Star Lake Tract, Lee Ranch West Tract, Exchange with State of New Mexico, and reconnaissance/tract delineation Rio Puerco RMP).
- 6. \$150,200 for Etcitty Lawsuit.
- 7. \$13,300 for travel, supplies, equipment, and printing needs relative to San Juan River RCT.

Funds totalling \$20,000 for the TI projects listed in the PAWP Directives have been allocated to the DSC.

4131

Your cost target is increased \$32,000 for non-exclusive use site designation, compliance, trespass and operational costs in the three districts.

4133

Your cost target is increased to \$475,000 to include \$47,000 to supplement your I&E/PV activities in Roswell. We have extended the deadline to March 3, 1986, in providing a detailed report describing the I&E/PV corrective actions in the potash operations. Include a detailed description of the proposed sample collection methodology.

All of your other requests, including funding for competitive leasing, lease administration, SLMS and travel is to be taken from your base.

4134

Your cost target is increased \$10,000 for additional I&E inspections (\$5,500), training (\$2,000) and travel (\$2,500).

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment.

ALMRS - Your cost target has been reduced by \$30,000 to \$234,000, which reflects the phasedown of the status collection contract.

4311

Your PAWP cost target has been reduced by \$9,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings. Plan on providing \$25,000 to the USFS Intermountain Research Station -- Forest Survey to complete forest survey work. These forest survey funds are a one time increase. Plan on participating in the BLM Woodlands Workshop to be held in Reno, Nevada in April, 1986.

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	0	0	0	0

Animal Adoption:**

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
250	550	700	700	2200

- * Animals, including unweaned foals, to be removed from the public lands.
 - ** Animals, including unweaned foals, to be adopted.

4322

Your cost target is reduced by \$82,000 which should be taken from program management costs and other lower priority efforts.

Increases for the Rio Puerco project will have to be considered within your cost target as priorities allow.

4331

Your cost target is increased by \$71,000 for completion of a cultural resource management plan for Halfway House and historic reports on Twin Angels, Kin Nizhoni, Halfway House and Pierre's Ruin outliers; cadastral survey, stabilization and protection of Casamero Ruin; initiate Fossil Forest long range study report; and for cave management and stabilization.

4332

The cost target is increased by \$48,000 as follows:

- + \$18,000 Print revised Statewide Draft EIS
- + \$ 7,000 Initiate construction of Bisti Wilderness Fence
- + \$20,000 Begin public education initiatives
- + \$ 3,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for wilderness management (program elements 11-13) is increased to \$67,000.

The minimum cost target for interim management (program element 10) is increased to \$113,000.

Your cost target is increased by \$39,000 for completion of the management plan for the Pilar section of the Rio Grande River, the inter-agency management plan for the Rio Chama river, and workmonth costs for ranger positions.

4341

Your cost target has been increased as follows:

+\$16,000 to complete the dam safety inventory software package initiated in FY 1985;

+\$30,000 for water use/water rights work, particularly on those areas identified by the State of New Mexico for adjudication.

You indicated you could not prepare the emergency action (EAP) plan (Dam Safety) under the funding level provided. The EAP for Encino Detention #49 is a high priority as indicated in the PAWP. Funding to complete the effort by April 1, 1986, should be redistributed from lower priority work within your existing cost target.

4351

An additional \$6,000 is provided to meet your no. 1 unfunded need (Lake Holloman CMA) and \$23,000 is provided for your desert bighorn sheep work.

The high quality and detail of your PAWP feedback is appreciated.

4352

Your cost target is increased by \$4,000 to cover unmet priority 1.

4410

Your cost target has been reduced by \$41,000. You are to complete the priority workload as identified in the PAWP. Although the Socorro RMP was not identified as a priority workload in the PAWP, the Congressional interest in this area justifies considering this a priority action. If funds are insufficient to accomplish the workload identified above, we suggest that the Taos RMP either continue on hold or be completed only through the MSA.

4520

Workload Item Description		Target
RGORP		115 miles
Oklahoma		105 miles
Energy		135 miles
Other		40 miles
	Total	395 miles

Your cost target remains \$275,000.

4740

Cost targets reflect funding for cannabis eradication plans previously submitted by the States. A meeting will be held February 5-7, 1986, in Reno, Nevada, to coordinate the Bureauwide cannabis eradication effort. At that time we will be prepared to discuss coordination with DEA, Agent and Ranger training, policy and need for overflights, etc.

An allocation of 30,000 has been provided as an increase to your cost target for canabis eradication.

4830

1. Your share of the Bureau's 4830 reduction is \$125,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 91,000
Revised telephone target is \$396,000	34,000
Total	\$ 125,000

2. We are not able to accommodate your request for additional funds to pay for fixed costs. This funding shortfall seems to have occurred mostly because of a shift in your priorities. Specifically, your PAWP includes a \$200,000 increase over FY 1985 obligations for labor and telephone costs (+\$163,000 for labor) along with a corresponding decrease in your other operational expenses. The apparent reason for the increase in labor cost is to pay for an additional 50 workmonths above the 740 you expended in FY 1985. This is counter to management initiatives objectives which should result in lower workmonth usage and labor cost than in FY 1985. Also, your FY 1986 PAWP level was slightly higher (+8,000) than your FY 1985 target, therefore, the request for a \$220,000 increase in fixed costs appears unsound. We recommend that you shift the funds from your labor plan and telephone costs back into your operations plan in order to solve this problem.

Also, your additional needs summary indicates that only \$9,500 of the \$220,000 requested is for workmonths (3). However, your narrative indicates that a sizable portion of your additional needs are to pay for at least 23 workmonths.

3. A review of your planned average workmonth cost (AWMC) indicates that it is 3.8% higher than the FY 1985 actual. You may be able to reduce your PAWP estimate since there is not a pay raise in FY 1986 which will cause the AWMC to increase at such a rate.

9800

Funding is for Tusas.

Your cost target is increased by \$19,000 for processing and consideration payments of current access cases. Funding is not available to meet the balance of your needs.

3110

1. 1986 New Budget Authority from the Land and Water Conservation Fund is allocated as follows:

Steens Mountain Recreational Area \$949,270 Acquisition Management 80,000

- 2. Funding is not approved for work on the Owyhee WSR.
- 3. Carryover balances from the Rogue WSR project (\$305,580) and the Yaquina Head ONA project will not be allocated pending possible reprogramming. Reasons have been discussed in prior correspondence.

3120

Funding for acquisition of tracts in the Steens Mountain Recreational Area is provided in subactivity 3110. No funding is provided for the Paulina Guard Station.

4111/4112

Mineral exchanges are lands' activities and should be supported by lands' subactivities. Oil and gas funds <u>must not</u> be used for exchanges.

4113

We agree with your program priorities but because of the desire to shift funding to states with actual production, we believe that GIS work should be deferred.

Costs related to coordination with the Forest Service should be kept to the minimum possible.

Exchange work should not be charged to the geothermal program.

Defer inventory work.

4121

Your cost target is increased \$52,000 for the following:

- 1. \$18,000 for SLMS, I & E/PV.
- 2. \$34,000 for security of P/CI.

3

Funding for 0 and C materials accounting should be borne entirely by the timber program. The material can and should be tracked on the current ADP system.

Your cost target is increased \$16,000 for compliance checks, mineral material disposals, appraisals and processing trespass cases.

4134

Your cost target is increased \$6,000 to achieve an adequate number of inspections and coordination between Spokane District and Albuquerque District on issues related to inactive uranium mine management.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment.

ALMRS - Your cost target remains \$30,000. Funds are being held in the Service Center for operations and maintenance of ORCA contingent upon definition of needs.

Record notation costs are borne by the <u>benefitting subactivity</u> for all work except for actual notation of MTP's, HI's and Use Plats. If you need further guidance in interpretation of this program element please contact the WO Branch of Budget Operations (161).

Your areas of concern have been noted and will be forwarded to appropriate staffs for action.

4220

At your discretion, the \$165,000 in your original cost target identified for the Waterpower Program is subject to reasonable adjustment as a result of your revised cost target.

4311

Your PAWP cost target has been reduced by \$34,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings.

4312

Your PAWP cost target has been increased by \$37,000 to fund the following:

Project	Units	Cost (\$000)	
All T. S. I. Projects Surveys	125 ac. 7WM	\$20 \$17	

Accomplishments in subactivity 4312 are increased as follows:

PE 12 Timber Stand Improvement 125 acres

Your PAWP cost target has been reduced by \$47,000 to \$859,000 based on implementation of Gramm-Rudman-Hollings cuts and a reduced appropriation FIR funding should be reduced as directed in the subactivity general directives.

4321

Animal Removal:*

50

	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
	0	400 '	0	400	800
Animal	Adoption:**				
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total

* Animals, including unweaned foals, to be removed from the public lands.

75

105

230

** Animals, including unweaned foals, to be adopted.

4322

Your cost target is reduced \$70,000 which should be taken from program management costs and other lower priority efforts. This further complicates your additional needs, especially for tansy weed control. The tansy project will have to be considered at a level of funding and importance within your remaining cost target.

Your proposed program was well laid out and as much as possible should be retained. After examining your FY 1985 end of year report you should be able to make reasonable adjustments and maintain a responsive level of monitoring.

4331

Your cost target is increased by \$46,000 for identified priority work at the Yaquina Head shell midden, Warner Valley Rock Art site, the Dietz Clovis site, the Owyhee River Hole-in-the-Ground site and the Gerber Reservoir.

4332

The cost target is increased by \$6,000 to \$616,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for wilderness management (program elements 11-13) is \$65,000. These funds shall be used to provide for management of designated wilderness, wilderness management planning, or for wilderness resource protection projects.

The minimum cost target for interim management (program element 10) is increased to \$156,000.

3 43

Your cost target is increased by \$30,000 for workmonth costs for 2 ranger positions.

4341

Your cost target has been increased as follows:

- +\$67,000 for the Skull Creek Riparian Management complex;
- +\$45,000 for water rights work.

4351

No extra funds are available to allow you to utilize all of the potentially available contributed funds, materials, and labor. It is important that you continue to meet your highest program priorities even if it means some contributions may be foregone.

4352

Your cost target is increased by \$27,000 to cover unmet priorities 1-5.

4360

Fire Effects

Provide one workmonth for a subject matter expert (Bob Clark) in fire ecology to work with a group developing fire effects information for use in fire planning.

4410

Your cost target has been reduced by \$40,000. You are to complete the priority workload as identified in the PAWP. Complete as much work on the Brothers/La Pine RMP as funding allows.

4520

Priority Workload Assignments

Workload Item Description/Priority	Accomplishment Target
Survey Plats Approved (4950, 6310 & 4520 funding)	75
Miles of Survey (Includes 4520, Forestry, Lands and Minerals)	400 miles
Miles of Survey (6310 funding)	350 miles

Your cost target remains \$1,410,000.

4740

An allocation of \$323,600 has been provided as an increase to your cost target for cannabis eradication.

4830

1. Your share of the Bureau's 4830 reduction is \$153,000 as follows:

Labor and operations cost (except telephones)	\$ 132,000
Revised telephone target is \$239,000	21,000
Total	\$ 153,000

- 2. You expressed a concern that your FY 1986 PAWP target is \$222,000 less than actual FY 1985 obligations. The reason for this is twofold: (1) (1) you exceeded your FY 1985 allocation by \$107,000 and (2) you had decreases in your FY 1986 PAWP target for management initiatives savings. Given these two conditions, the reduction of planned workmonths from FY 1985 seems appropriate. For these reasons and because of the Bureauwide decrease in 4830, no funds are available to provide for your request for funds to pay for 40 additional workmonths.
- 3. You may have opportunities for savings which can be applied to your non-telephone reductions, as follows:
 - Your narrative mentions that you can pay for only \$12,000 of Statewide equipment needs. However, your cost target indicates that you funded \$76,000 of equipment purchases. You may want to review this to ensure that this is the 4830 share. If it is then you may want to consider decreasing it in order to yield some savings.
 - You may be able to achieve some savings by reviewing planned 4830 funding for operations, engineering, lands, and resource management staffs in State and district offices, as well as staffs in resource area offices. Collectively they charged about 40 workmonths to 4830 in FY 1985. Also, you might examine the planned 4830 funding for the Management Systems Staff (956) and determine whether more of their workmonth costs should be borne by other benefiting programs. In FY 1985, OR-956 charged about 40 workmonths to 4830.
- 4. Your funded operational costs amount to \$602,000, which includes an increase of \$75,000 over actual FY 1985 obligations for these costs. There is no indication of how much of the \$600,000 is for telephones. In FY 1985 you only used \$56,000 of the \$260,000 in 4830 funding you were given for phones and apparently used the balance for workmonths or other operations costs. Your FY 1986 PAWP also included \$260,000 for telephones we prefer that you use it for that purpose.

Your cost target has been increased by \$36,000 to provide for needs outlined in your PAWP submission.

6310

A. Program Priorities

Priorities remain the same as PAWP. Workload accomplishments identified in your PAWP submission are accepted as AWP commitments.

Your cost target is \$19,303,000 which is a reduction from your PAWP submission. \$430,000 was shifted to subactivity 6320 to cover the Seedling Production (Phipps) contract, and the balance is Gramm-Rudman-Hollings reduction. There are not enough carry-over funds available in the 6300 subactivity to cover this cost as proposed in your PAWP.

The FY 1986 Appropriations Act requires the Bureau to report the results, prior to the fiscal year 1987 budget hearings, of the Medford District's community participation process that is related to the consensus building process that has been pursued with local environmental and industry organizations.

Congress in the FY 1986 Appropriations Act expressed their concern over timber being restricted from the market in the Medford District, and directed the Secretary to offet the full allowable cut in FY 1986; plus the timber that was held off the market in FY 1985. Submit to this office a plan listing individual sales. Recognizing there may be slippages, you should plan for sales in excess of 310 MMBF. Also, report to us on a monthly basis the progress of implementing the approved plan.

Per our discussion no money was transferred from this subactivity to FHWA.

6320

- 1. Program Priorities remain the same as PAWP. Workload accomplishments identified in your PAWP submission are accepted as AWP commitments.
- Your cost target is \$20,046,000 which includes a Gramm-Rudman-Hollings Act decrease from your PAWP submission. Fund the Seedling Production (Phipps) contract with funds included in this cost target. \$430,000 was shifted from subactivity 6310 to cover this contract. There are not enough carry-over funds available in the 6310 and 6320 subactivities to cover the total cost. The decrease of \$329,000 includes \$10,000 from the FIR research and \$319,000 from the rest of the program.
- 3. Since you will be funding the seedling production contract with base funds, defer lower priority projects.

6331

Your cost target is increased \$20,000 to provide for additional costs for the four range improvements.

Your cost target has been increased \$23,000 for priority work identified in your PAWP submission.

6333

Your cost target has been decreased by \$20,000 for Gramm-Rudman-Hollings deficit reduction cuts.

6334

Your cost target is increased by \$285,000, which includes \$92,000 in carryover. The Congressional language specified \$497,000 of your total is for anadromous fish initiatives. Adjusted for the Gramm-Rudman-Hollings cuts, this total is \$475,000.

6340

Funding

A realignment of funds has made an additional \$169,000 available for the suppression contract administration, smoke management, upgrading fire behavior and danger rating prediction systems.

Fire Effects

Delete item, see 4360 specifics.

6410 - Your 6410 cost target has been increased by \$137,000 in order to provide for preplanning for the next round of RMPs/Timber plans, as well as for maintenance and monitoring existing plans in the O&C.

6420

Your cost target has been increased by \$76,000 in carryover funds, to continue your planned work.

9800

Fund is for projects as agreed between State Office and Region 6.

Your cost target is increased by \$6,000 for needs identified in your AWP submission.

4111/4112

BLM should not be held accountable for any BIA action or inaction which impedes work. If problems persist, let WO-630 know specifics to see if we can intercede.

4121

Your cost target remains unchanged.

Funds totalling \$184,000 for the TI projects listed in the PAWP Directives have been allocated to the DSC.

4131

Your cost target is increased by \$26,000 for compliance, and prevention and resolution of unauthorized use.

4132

Your cost target is decreased by \$10,000 however, you should plan to accomplish your program objectives as in the PAWP.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

ALMRS - Your cost target has been reduced \$10,000 to \$160,000. This cost target will adequately fund workmonth needs for on-board personnel. Your status collection goal has been reduced proportionately to 900 Townships.

Desert Land Entries - Congress has directed that the level of effort this fiscal year be at least the same as last fiscal year. Your offer to complete 26 cases this fiscal year is accepted.

4311

Your PAWP cost target has been reduced by \$11,000 based on Bureau reductions resulting from implementation of the Gramm-Rudman-Hollings Deficit Reduction Act. Plan on participating in the BLM Woodlands Workshop to be held in Reno, Nv. in April, 1986.

Animal Removal:*

51

	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
	0	10	0	170	180
Animal	Adoption:**				
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total

* Animals, including unweamed foals, to be removed from the public lands.

49

180

** Animals, including unweaned foals, to be adopted.

15

4322

Your cost target adjustment includes a reduction of \$80,000 which should be taken from program management costs and other lower priorties, and an increase of \$50,000 to be added with the \$25,000 previous identified for the shrub die off study. The increase for the shrub study is to be considered a one-time allocation and not as the beginning of a multi-year effort. You should verify your procurement authority to enter into the proposed shrub agreement.

Funds are not available to consider your additional requests.

4331

Your cost target is increased by \$108,000 for protection at Grand Gulch, cultural resource protection plan development, and surveillance and patrol activities in the Moab, Cedar City and Salt Lake Districts, including a contract with the Kane County Sheriff.

4332

The cost target is increased by \$52,000 as follows:

- + \$45,000 for printing statewide Wilderness DEIS
- + \$ 7,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

Decreasing the minimum cost target for IMP (program element 10) to \$150,000 is inconsistent with the \$73,000 shortfall in IMP identified in the PAWP submission. The minimum cost target for IMP is \$212,000. This includes the minimum cost target previously identified in the PAWP Directives. These funds shall be used to provide generic IMP surveillance.

Decreasing your minimum cost target for wilderness management (program elements 11-13) to \$35,000 is inconsistent with the \$30,000 shortfall identified in your PAWP submission. Therefore, your proposed minimum cost target remains at \$65,000.

Work on WSRs (Program Element 8) should be deferred in order to complete higher priority wilderness management and IMP work. It is desirable, but not essential, that draft WSRs accompany the PFEIS for WO review of both documents at the same time. Since your statewide reporting date will not be until FY 1990, there will be time after the completion of the PFEIS and FEIS to complete WSRs.

4333

Your cost target is increased by \$25,000 for coordination and processing of the proposed "Peace March" permit, and for visitor services and program management at the Little Sahara special recreation management area.

4341

Your cost target has been decreased by \$8,000; these funds have been transferred to BIFC to provide nonfire season support of RAWS identified in your AWP submission (See BIFC narrative).

4351

Your cost target is reduced \$10,000 as a result of Gramm-Rudman-Hollings cuts.

Use \$41,000 to complete the top three priorities for desert bighorn sheep.

WO appreciates your detailed explanation of planned accomplishments.

4352

Because of funding limitations we are unable to provide help for a botanist position. We encourage you to review existing and upcoming vacancies within your State and use one of them to provide botanical expertise if deemed essential. In reviewing FWS listing plans, it appears likely that the need for botanists will increase.

4410

Your cost target has been reduced by \$42,000. You are to complete the priority workload as identified in the PAWP. If funding is insufficient to accomplish the work identified in your AWP submission, delay work on Dixie Preplanning and the Sevier MFP Amendment. Do not proceed with the Utah County RMP.

4520

Workload Item Description

Target

Survey Approval

600 miles

Miles of Survey

300 miles

Use the PLSS/GCDB Policy Guidelines as published to support the items outlined in the State of Utah.

The reference in thr PAWP to Initial Attack Resources should be deleted. Your cost target remains \$775,000.

4740

You may establish 2 additional law enforcement Ranger positions, if you can accommodate the positions within your current FTE and funding ceilings.

4830

Your share of the Bureau's 4830 reduction is \$146,000 as follows:

Labor and operations cost (except telephones)	\$ 114,000
Revised telephone target is \$368,000	32,000
Total	\$ 146,000

We are not able to provide any additional funds as your requested because of the significant Bureauwide decrease in 4830. You may be able to achieve some savings by reviewing planned 4830 funding in resource areas. Collectively they charged about 20 workmonths to 4830 in FY 1985. Also, you are planning 598 workmonths in 4830 as compared to 581 used in FY 1985, for an increase of 17. This appears to run counter to management initiative goals which would indicate a decrease in workmonth usage in FY 1986.

Your management of the FY 1985 4830 target was excellent.

9800

Funding is for following projects:

Project	Amount
T5S, R2E, SLM	\$22,000
T1OS, R5S, SLM	\$22,000

WYOMING

2110

\$20,000 in 2110 carry-over funds are being allocated for the Worland D.O. paving project.

2300

Your cost target is increased by \$22,000 for easement processing and compensation payments as identified in your AWP submission. Funding to meet your additional needs is not available.

4111/4112

Do not spend funds to automate IWRs without first sending a proposal to WO (630).

WO has attempted to reconcile Keplinger recommendations with AWP.

Inspection and enforcement will be uniform nationwide. Do not let State dictate the nature of agreement/delegation.

SIMO contract will be paid for by the WO. Please let us (WO-610) know the dollar amount.

The WO had \$25,000 for Cooperative Agreements for later allocation. When it is completed, inform WO-610 of costs.

4121

- A. Your cost target is increased by \$595,000 for the following:
 - 1. \$50,000 for reduction of existing drill hole information for use in production verification.
 - 2. \$100,000 for Powder River.
 - 3. \$300,000 for GIS hardware.
 - 4. \$145,000 for Powder River geological atlas.
- B. Technical Investigations. The following projects are approved.

Project No	Project Name	Funding Level
3340.134	o Hydrology of Coal Spoil Piles	\$43,000
7210.129	o Evaluation of Groundwater Observation Well Program for the Powder River Basin	\$32,000

Funds totalling \$203,000 for the TI projects listed in the PAWP Directives have been allocated to the DSC. Funding for Project 3340.134 was reduced \$3,000 from the estimate in the PAWP.

Your cost target is increased \$27,000 for shortfalls identified in issuance of disposals in support of energy and Federal land development and issuance of disposals for road and highway construction, compliance and trespass.

4132

Your cost target is increased \$12,000 for mineral patent application processing.

4134

Your cost target is decreased \$14,000 as Wyoming does not have existing or abandoned uranium leases.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment except as noted below:

ALMRS - Your cost target has been reduced \$10,000 to \$110,000. This cost target will adequately fund your on-board personnel according to our End-of-Year analysis. Your LLD collection goal has been reduced proportionately to 2,000 Townships, or 240,000 lines of data.

Desert Land Entries - Congress has directed that the level of effort this fiscal year be at least the same as last fiscal year. Your offer to complete 8 cases this fiscal year is accepted.

State & Private Exchanges - Please identify the acres you plan to exchange for each program element (PE). The unit submitted in your PAWP for each PE is taken to mean I case each.

4311

Your PAWP cost target has been reduced by \$23,000 based on Bureau reductions resulting from implementation of Gramm-Rudman-Hollings Deficit Reduction Act.

4312

Your PAWP cost target has been increased by \$56,000 to fund the following:

Project	Units	Cost (\$000)
Seed Extraction		\$.5
Precommerical Thinning	300 ac	\$45.0
Inventory and survey		\$10.0
TOTAL		\$55.5

Accomplishments in subactivity 4312 are increased as follows:

PE 12 Timber Stand Improvement 300 Acres

Animal Removal:*

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
0	400	200	1250	1850

Animal Adoption: **

1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
160	340	400	500	1400

- * Animals, including unweamed foals, to be removed from the public lands.
- ** Animals, including unweaned foals, to be adopted.

4322

Your cost target is reduced by \$81,000 which should be taken from program management costs and other lower priority efforts.

Your proposed program was well laid out and consistent with directives.

Wyoming is one of the few states proposing a nearly level program with FY1985 accomplishments.

The concern over the amount of effort needed for planning which takes away from needed program efforts in certain offices is shared by all and will diminish shortly.

Your statement on Riparian Area Management in Wyoming illustrates the commitment presently in place in the Bureau and will be referred to as occasions arise.

4331

Your cost target is increased by \$49,000 for encoding data for ADP retreival and inventory of natural history resources in Lysite Badlands.

4332

The cost target is increased by \$43,000 as follows:

- + \$38,000 to complete the Cody/Grass Creek PFEIS (including the Owl Creek WSA) and print the Adobetown/Ferris Mountain, Rock Springs, and Buffalo FEISs
- + \$ 5,000 to provide data processing support for implementation of the Bureau IMP Reporting and Tracking System

The minimum cost target for interim management (program element 10) is increased to \$55,000.

Completion of Wilderness Study Reports for Adobetown/Ferris Mountain, Rock Springs District, Buffalo and Cody/Grass Creek can be deferred until FY 1987.

Your cost target is increased by \$10,000 for resource protection and implementation of the plan for the Oregon and Mormon Pioneer National Historic Trails.

4341

Your cost target has been increased as follows:

- +\$51,000 for the Cody Soil Survey contract;
- +\$8,000 for support of groundwater monitoring work Riley Ridge;

4351

WO-240 will contact you in response to your concerns about cooperative habitat development projects and treatment of crucial habitats in Bureau activity decisions.

4352

Your cost target is increased by \$38,000 to cover unmet priorities 1-4.

4360

Mobile Radio Request - Your request of \$20,000 has been considered. Unfortunately, no funds are available this year.

4410

Your cost target has been reduced by \$43,000. You are to complete the priority workload as identified in the PAWP.

- The Martinson Project (RDPP 1601.001) has not been funded in FY 1986. Do not plan to participate in this project in FY 1986.

4520

Priority Workload Assignments

	-			/n
Workload	TPATE	Decera	ntian	/ PT10T1 TV

Miles of Line to be Surveyed

Monuments to be Set

Accomplishment Target

1,100 miles

2,000

3

Your cost target remains \$440,000.

4740

An allocation of \$3,000 has been provided as an increase to your cost target for canabis reduction.

4830

Your share of the Bureau's 4830 reduction is \$146,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 121,000
Revised telephone target is \$285,000	25,000
Total	\$ 146,000

We are not able to provide any additional funds for PCS moves in Administration due to the significant Bureauwide decreases in 4830. However, there are several areas that you may want to explore which would result in savings which can be used to offset some of your non-telephone cost target reductions.

- Your PAWP narratives say you are planning 26 fewer workmonths than in FY 1985. However, it amounts to only a 9 workmonth decrease from the 558 workmonths used in FY 1985. Planning about 530 workmonths in FY 1986 would coincide better with management initiatives goals and yield more savings.
- A review of planned 4830 funding by operations, engineering, and lands and renewable staffs in the State Office, and by resource area offices may be in order. Collectively they charged 25 workmonths to 4830 in FY 1985.
- You should consider deferring your planued equipment purchases of ADP equipment if possible. Also, planued aircraft costs in 4830 may warrant some examination.

You did an excellent job in FY 1985 of covering a large portion of the State telephone bills out of 4830.

9800

Funding is for the following projects:

Project	Amount
T33N, R114W, 6th PM	\$17,000
Other projects as agreed with Region 2	\$17,000

EASTERN STATES OFFICE

2300

Your cost target is increased by \$1,000 allocated to provide travel funds for Leon Kabat to attend the ATROW seminar.

4111

Continue competitive sales on your proposed schedule.

Shortfalls should not effect completion of all work.

4112

A cost target of \$3,000 has been assigned to subactivity 4112 so that your minimal Indian lands work will be covered.

4133

Your cost target is increased \$2,000 to cover the training and travel costs for two mining engineers, geologists, or adjudicators to attend the Solid Mineral Development and Mining training course (3000-26(B)) to be held February 24-27, 1986, at the PTC.

4212

Refer to PAWP Specific Directives; planned units of accomplishment as identified in your PAWP feedback are accepted as your AWP commitment.

ALMRS - Your ALMRS cost target remains \$50,000. The ALMRS Coordinator is funded for \$30,000 and the remaining \$20,000 is to be used for development of a data collection plan and the start of data entry. The data collection plan should detail data needs and data collection methods. It should also address how other ongoing data collection efforts can be used to support ALMRS.

Your areas of concern have been noted and will be brought to the attention of appropriate Staff.

4321

Animal Removal:*

	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
	0	0	0	0	0
Animal	Adoption: **				
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	Total
	525	675	925	1075	3200

- * Animals, including unweaned foals, to be removed from the public lands.
- ** Animals, including unweamed foals, to be adopted.

Your cost target is increased by \$5,000 for cultural resource clearance of parcels proposed for disposal.

4341

Your cost target is unchanged.

4351

No additional funds are available to cover your areas of concern.

4352

No additional funds are available to meet your unfunded needs.

4360

No additional funding is available to respond to your request for \$5,000.

4410

Your cost target is reduced by \$13,000. You are to complete the planned accomplishments listed in your AWP submission. If funding is insufficient your lowest priority should be the Florida plan.

4520

You are given a one-time increase of \$12,000 for 3 work months to support Pete Comanor of ES-960 in his IPA assignment.

Because of the Gramm-Rudman-Hollings deficit reduction, your cost target is \$21,000 less than the PAWP cost target.

4830

Your cost target is reduced by \$100,000 as follows:

1. Transfer of 5 FTE from ESO to WO as part of the consolidation of personnel and procurement	Decrease
staffs	\$71,000
2. ESO share of the Bureau's 4830 reduction	
a. Labor and operations cost (except telephones)	26,000
b. Revised telephone target is \$37,000	3,000
Total	\$100,000

Decrease

Your PAWP shows a funded increase of \$43,000 over the FY 1985 actuals for operational costs including telephones. You may want to consider holding these non-labor costs to the FY 1985 level and apply the \$43,000 to your share of the Bureauwide 4830 reduction.

9800

Fund of \$94,000 as agreed to with Region 8, and \$78,000 as agreed to with Region 9.

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DENVER SERVICE CENTER

4111/4112

The Oil and Gas share for Base Mapping is \$139,200.

Your GIS cost target is \$243,000; the reduction being in the APD project (RDPP.3060.039) which now has a target of \$20,000.

Total cost target is \$473,000. See PAWP for remainder of expected work.

4121

- A. Your cost target is increased by \$972,000 for the following:
 - 1. \$71,000 to support the Bureau library operations.
 - 2. \$38,000 for GIS/remote sensing training courses.
 - 3. Your emphasis on RDTS No. 3060.046 (SLMS Phase II enhancement) is appropriate, and funding is included in your base. An increase of \$37,000 is included in your cost target.
 - 4. \$58,000 for COAR duties relative to the BLM-USGS Interagency Agreement for Technical Investigations and for completion of the Coal Hydrology Summary, RDTS No. 3340.136.
 - 5. \$25,000 to support field office requests on coal-related socioeconomic issues and concerns.

Funds totalling \$793,000 are included in the DSC cost target to accomplish the following technical investigation projects.

Project No	Project Name	Funding Level
3440.121	o Potential Impacts of Coal Mining near Palisade, Colo.	\$40,000
3340.149	o Hydrologic Charac. of Hart Syncline Area, NW Colo.	\$52,000
3340.148	o Foidel Creek Data Collection	\$15,000
7210.101	o Hydrologic Charac. of Yoast Area Yamps River Valley	\$40,000
7210.102 3340.502	o Hydrologic Characterization	\$93,000
7210.142	o Cum. Effects of Coal Mining on Water Qual. in Hanging Woman Ck. Basin, SE Montana	\$82,000
3340.152	o Spoils Hydrology, Soluble Salts	\$64,000

3340.141	o Groundwater Hydrology of Coal Lands, San Augustine Coal Area	\$20,000
3340.143	o Hydrologic Eval. of Castle Valley Ridge and Alkali Ck. Coal Lease Areas	\$75,000
3340.144	o Hydrologic Evaluation of Quitchupah, Pines, and L.C. Holding Coal Lease Areas, Orderville Gulch Area	\$109,000
3340.134	o Hydrology of Coal Spil Piles	\$43,000
7210.129	o Evaluation of Groundwater Observation Well Program for the Powder River Basin	\$32,000
7210.141	o Evaluating Impacts of Coal Development on Groundwater Resources in the Powder River Basin	\$34,000
3340.129	o Hydrologic Charac. of Streamflow, Water Quality and Sediment in the Powder River Basin	** \$50,000
7210.119	o Fluvial System in Energy Mineral Areas of Wyoming	\$44,000

Your cost target is increased by \$60,000 to include the following:

- + \$50,000 to fund cataloging and indexing of oil shale program materials. Project must be completed by the end of FY 1986.
- + \$10,000 to fund minerals related support from DSC library.

Your cost target is increased \$3,000 for DSC preparation and participation in the solid minerals workshop. Changes made in the ADP system are being designed and orchestrated soley for the benefit of the vegetative resources. Benefits gained by minerals are incidental. The 4131 subactivity cannot afford to fund system changes without guarantees of consideration of its needs.

Funding unavailable for additional DSC funding needs.

4132

Your cost target is decreased \$2,000 as a result of the following adjustments.

MCR Data Base Enhancements

As agreed to by WO 873, the funding for the system expansion for MCR will be taken from DSC Operations and Maintenence budget. You are allocated \$10,000 for D-220 to complete the MCR data base enhancements.

Geo Reference User Representation

You should consider converting \$7,200 to WM for this out the Operating Plan.

GIS Centralized System Support

Due to higher field office priorities and shortage of 4132 funds, we cannot fund the requested \$40,000.

MCR Evaluations

This funding will be provided when the actual evaluation begins.

Micrographics Support

Funding is not available for diazo supplies. Printing is to be done quarterly only. We cannot fund the System 2000 evaluation in FY 86.

Major Procurement and Equipment Items

Your base cost target is reduced \$5,800 in the following areas:

Microfiche diazo supplies - \$800

Lease/Maintenance of

Micrographics equipment - \$5,000

\$5,800

Mapping

Your cost target is reduced \$6,000 to \$19,200 in D-400. 4134

Your cost target is increased by \$4,000 for technical assistance to the Albuquerque District Office and other field offices on developing and reviewing mine reclamation alternatives.

Your non-ALMRS 4212 cost target is now \$370,000 (a reduction of \$8,000 related to Base Mapping and \$40,000 from other work).

Your ALMRS cost target has been reduced to \$747,000 for the following tasks:

D-100	\$ 20,000	fixed costs
D-150	376,000	systems design
D-150	322,000	status contract
D-150	25,000	Oregon support for ORCA maintenance
D-240	4,000	library support

4311

Your PAWP cost target has been reduced by \$14,000 resulting from implementation of Gramm-Rudman-Hollings Deficit Reduction Act cuts, and the shifting of funds to other states for higher priority work. The revised schedule for the implementation of the modernized vegetal and minerals material sales reporting system is accepted.

4322

After analysis of the SC PAWP submission, the effect of Gramm-Rudman-Hollings reductions, the reduction in the appropriation and the transfer for GIS, there is a net increase in your target by \$4,000. The adjustment reflects the transfer of \$38,000 for GIS, purchase of only one microcomputer instead of two, the difference of \$9,000 from the funds provided for the chemical control EIS and what is planned, and dropping the low priority Productivity and Phenology project (RDTS 4180.240). Also, the Soil Landscape Analysis project should only be planned at the PAWP target, and base mapping has been reduced \$10,000.

In the additional funding needs identified the following efforts must be provided from within your cost target:

Printing of the remote sensing bibliography with the least cost method.

Software modification for sequential allotment numbers. This effort should be worked on as a part of the Range Information System development. The remote Sensing Mapping program support (\$38,000) request will be clarified by WO 730 in a separate response.

4331

Your cost target is increased by \$31,000 for the Bureau library.

4332

The cost target is increased by \$13,000 as follows:

- + \$10,000 increase for amount already provided to print statewide wilderness status maps
- + \$ 3,000 to provide technical assistance for implementation of the Bureau IMP Reporting and Tracking System

Your cost target has been decreased by \$17,000, resulting in a new total of \$500,000.

At this level, we see specific funds available for redistribution. Your costs for the Instream Flow support to Alaska should be reduced by \$42,000. These funds were allocated to Alaska and were specifically designated for DSC support and aerial photography. In addition, the funding for the Water Data Management System should remain at the value shown in the PAWP (i.e., \$29,000). This provides \$11,000 for redistribution.

These funds (\$42,000 and \$11,000) should be used to absorb the cost target decrease and to meet a portion of the additional needs identified in the following areas only:

Colorado River Salinity Report Soil and Water Training Course 7000-1 Watershed Analysis for Large Areas Rangeland USLE Ground Water Training Courses 7000-3, 7000-10 Ground Water Data Base

4351

Your cost target is reduced \$58,000 as a result of Gramm-Rudman-Hollings. Defer the desert bighorn sheep contract research (\$50,000) until next year. The remaining reduction should be accomplished by deferring purchase of lowest priority equipment or supplies.

4352

Your cost target is reduced \$2,000 as a result of Gramm-Rudman-Hollings Act cuts. This reduction should be accomplished by deferring purchase of lowest priority equipment or supplies.

4360

The additional funds requested are not available.

As priority 1 for FY '85, complete the fire fuels mapping in Nevada (fire districts) per your submission. The current second priority, as set by the Fire Program's High-Technology Field Committee (HTFC) is Idaho, with Oregon as third priority. The HTFC meets again in February, and will take up the matter of whether Idaho or Oregon should be done next. In the event that you cannot wait that long for a determination, notify WO-740 at least two months in advance of the date you will need the decision.

4410

Your cost target has been reduced by \$53,000. You are to complete the workload identified in the PAWP with the exception of RDPP 1601.001. RDPP 1601.001 will not be funded in FY 1986 because of funding constraints.

- It is assumed that Narrative Requirement, e. Socio-economic Assistance, contains an error and that your intent is 2WMs (as directed by the PAWP advices) at a cost of \$6,500 rather than the 1 WM shown. Your commitment is for 2 WMs.

4420

The reductions mentioned have reduced your cost targets, as follows:

	PAWP	Reduction	AWP
Base	5420	-325	5095
ALMRS	1800	-108	1692
Total	7220	-433	6787

Library support. Required library support, as requested by the Service Center, has been allocated to various subactivities. Subactivity 4420 must provide \$21,000 as its share. This must come out of your 4420 cost target. Plan accordingly.

GIS support. Reductions in the 4420 cost target requires reduced base support from 4420 for GIS. A maximum of \$790,000 base funds may be used, including proportional support of the Service Center fixed costs. This results in the following:

Total GIS base support	\$790,000
4% fixed costs	-31,600
Available for direct GIS work	-31,600 \$758,400

Regarding your plans to purchase a computer for GIS, using the DOI (FWS) contract as the procurement vehicle, we suggest that you consider delaying that acquisition. The contract is not expected to be awarded until the last quarter of FY 86. There is need for better understanding and integration of the GIS, ALMRS, and ADP modernization efforts. The overall budget situation is grim this year and not expected to improve, particularly with the Gramm-Rudman-Hollings Act implications. While we can't be certain your budget situation and ability to fund the purchase of a computer in FY 87 will be any better than in FY 86, there should be more understanding by that time as to what our needs are, how these relate to the other major IRM projects, and the relative urgency and priority of these activities.

ALMRS. We note that you plan to contract for UNIX programming services at a cost of \$50,000. We understand the requirement is related to the ALMRS prototyping effort, and that the needed expertise is not presently available within D-150 and D-200. In view of our budget constraints, however, we question whether this is the most cost-effective solution. It seems to us that it would be less expensive to acquire training (several weeks should suffice) for one or more computer programmers currently on-board at the Service Center.

We note that during FY 86 you plan to develop policy on public use/access to ALMRS. This effort should be coordinated with WO-870 in line with our Bureauwide responsibility for information access policy, e.g. Privacy Act, proprietary/confidential information, FOIA. Also, policies for pricing/ cost recovery should also be conducted with WO-160 and WO-810.

The Service Center cost target has been reduced \$108,000 to \$1,692,000. This reduction, absorbed mainly by the Project Office, will probably change the support level of the prototype effort. The following new cost targets reflect the \$108,000 reduction:

D-100	\$ 73,000
D-140	\$ 23,000
D-150	\$1,156,000
D-220	\$ 381,000
D-240	\$ 59,000
	\$1,692,000

Tasks described in the PAWP for each Division will remain the same, except for the prototype. Funds for 440-5 are being held by the Project Office, D-150, until plans for coordinating the prototype with GIS are developed.

Operations. We note D-200 plans to expend \$278,000 for Honeywell System Software Engineer Support. We assume this involves at least four individuals, and that their roles are primarily to maintain and support operating system software on the DPS-8/70 and Level-6 computers. We can understand the need for this level of support when the system was initially installed in 1978, and then again in 1982-83 when many of the in-house system software and data management personnel left BLM. However, it seems to us there now is adequate in-house staffing to provide basic support to these needs, and that these employees should have acquired the necessary knowledge and skills to do the job by this time. We question why you cannot reduce your dependence on the Honeywell software engineers, or else reduce the number of in-house employees you also have assigned to the system software support functions.

4500

- 1. Continue GCDB design and implementation as directed by WO-720 (RDPP 9600.014); planned 21 WM's; \$61,000.
- 2. Continued Equipment Cache services and new system/instrument purchases for all equipment recommended by the Equipment Committee as approved by WO-720 including items identified in summary of additional funding needs.
- 3. Continued assistance to professional organizations for seminars, exhibits, and training courses under Cooperative Agreement for Cadastral Survey.
- 4. Coordinate the Cadastral Survey related publications revision and printing.
- 5. Continue to coordinate recruitment activities for cadastral coop programs with participating universities.
- 6. Coordinate a Cadastral Interagency Program, Budget and Manpower Coordination Meeting.
- 7. Select a present course to be reformated to video tape in conjunction with a working text book for cost analysis.

- 8. Devise an horizontal control handbook, coordinate with Geodetic Issues Subcommittee. Prepare procedures handbooks for initial positioning systems, total stations, and satellite positioning.
- 9. Devise a survey monument handbook that will include monument specifications (drawings and narratives), test site procedures, etc. (RDPP 9600.001).
- 10. No cadastral survey funds (4500) will be spent for GIS or other related activities without prior approval of W0-720.
 - 11. Expand PLSS Coordinate Computational System programs to prepare and maintain digital plat files and produce copies of the digital plat files in a standard machine readable format.
 - 12. RDPP 9600.010 (Automated Cadastral Plat Drafting) has been canceled. No Cadastral Survey funds (4500) will be spent for WM's or procurement by DSC.

Reduce Mapping to \$113,000.

Reduce GIS support by \$1,500 Funds shall be utilized as work months for Bill Ball.

Micrographics (D-246)

4520

3 W/MS \$6,750 Procurement \$6,000

4610

Fire Fuels Mapping

Additional needs for funding of the technical support contract to accomplish mapping in Oregon, Utah and Colorado will be considered later if project accomplishment warrants it. For now, your cost target remains \$185,000.

1. Your share of the Bureau's 4830 reduction is \$285,000 as follows:

1/ Bureauwide Fixed Costs (\$000's)

PAY/PERS	PAWP 1,174	AWP 1,174	Change
Microfiche Contract	100	95	-5
Contract Printing	85	80	-5
4830 Forms Printing	15	10	-5
Totals	1,374	1,359	-15

2/ You should take \$92,000 of this decrease from the \$115,000 that you used to fund the Bureau Library (D-245) and which is now covered by benefitting subactivity cost targets.

- 2. No additional funds are available to provide your requested \$90,000 increase to pay for 36 additional workmonths in D-550.
- 3. You requested an additional \$173,000 to fund voice telephone costs. This amount was already included in your FY 1986 PAWP and it was also included in your FY 1985 cost target. In FY 1985 however, you decided to use the \$173,000 of telephone funding to offset reductions to your target for personnel/training and for the Deficit Reduction Act, and also you are apparently applying the \$173,000 to staff costs this year. In essence, the 4830 share of telephone costs is simply being passed along to other programs. Therefore, we cannot provide an increase for this as you required.
- 4. You should examine other possible funding sources, including:
 - DSC average workmonth cost (AWMC) is 1.3% higher than the FY 1985 actual.

 This seems high since there is no pay raise in FY 1986 which will cause such an increase. When considering that you are funding over 1840 workmonths, substantial savings can be made here by lowering the
 - Not including either D-100 or the travel increase associated with the M&L Workshop, 4830-funded travel is about \$32,000 higher than FY 1985 obligations. There may be opportunities for savings here.

5. Departmentwide Payroll Consolidation

AWMC closer to the FY 1985 level.

You must plan to fund the payroll staff in D-510 for the entire fiscal year. Funds can be shifted to Bureau of Reclamation when definite amounts are agreed upon. You should not assume that since full year funding may not be necessary to cover the Payroll Staff that you can use part of their budget to cover other 4830 needs at DSC.

Fund is for Case Grande Test Range.

Geographic Information Systems

Division of Advanced Data Technology (D-440) Directives:

Developmental Support and Operational Support are funded directly by the benefitting program. These funds have been identified in the Specific Directives for each program subactivity requesting such support from D-440. The Centralized System Support tasks for D-440 are described in the narratives below. Numerical references (such as 440-1) refer to the tasks and subtasks identified in D-400's pre-PAWP submission.

Narratives -- Centralized System Support

1. Systems Evaluation.

- a. LCM and State User Needs Assessments -- D-441 and D-443 will:

 (1) Provide technical support for the Bureau's Life-cycle
 Management Study as described in the GIS Decision Framework. This
 will provide critical input to the ongoing ADP Modernization Study.
 This task requires you to provide assistance to the State Offices for
 defining GIS functional requirements and workloads, and analyzing
 system feasibility (i.e., cost effectiveness). This will require
 States to identify functional requirements with examples of possible
 specific applications for GIS technology as well as ALMRS, PLSS/GCDB,
 and other spatial graphics capabilities. These will be examined as a
 total integrated package versus independent systems.
 - (2) Establish evaluation criteria before testing alternative software such as ARC/INFO and Dynamic Graphics. This evaluation is dependent upon contractor American Management Systems, Inc. providing GIS functional requirements in FY86. [Note: (2) replaces Task 440-11 part B for evaluation and benchmarking proprietary software for the enhancement of MOSS.]
- b. Procurement Evaluation -- D-443 will assist in the evaluation of the Departmental competitive GIS hardware procurement contract. This subtask should cover BLM participation in that contract through award.
- c. MOSS Users Conference -- D-400 participation in National MOSS Users
 Conference currently scheduled for June 2-5, 1986 at Fort Collins, CO.
- d. ALMRS/GIS Interface Prototype -- D-441 and D-443 will assist D-150 in the tasks defined under 440-5. Funds for 440-5 are in D-150's cost target and will be made available after task planning is completed with D-440. [NOTE: The ALMRS funding for 440-5 is not included in these GIS directives or on the GIS tables].

2. Software Enhancements.

- a. Data Entry Improvements -- D-441 and D-443 will convert ADS to a full 32-bit implementation in FORTRAN 77, and remove limitations on number of points, lines and polygons which can be processed. Develop merge and dissolve capabilities for this new version. This subtask also includes an additional \$35,000 to complete the integration of the capabilities of ADS and AMS into a combined package for BLM-wide use. See Task 440-18, subtask 1 (e), (f) and (g).
- b. Data Analysis Improvements D-441 shall continue work on providing new isopleth generation (interpolation/contouring) packages and implement a recommended procedure to reformat DEM and DMA data types. Additional funds available should be used to work on priority improvements in Data Analysis identified by the field.
- c. Data Base Management Improvements -- D-441 and D-443 shall link GIS to other data bases, interface GIS with selected proprietary DBMS systems, and implement a data archiving system to access and retrieve available digital data. See Task 440-18, subtask 3.

3. Software Maintenance.

- a. General Software Maintenance D-441 and D-443 will provide routine corrective maintenance for existing GIS software functions that do not perform as they should. Respond to requests received from the State Offices to fix software or to adapt it to new graphics devices such as terminals and plotters. Task 440-19.
- b. ADS/MOSS/MAPS/COS Integration D-441 will evaluate and identify what is needed to integrate these GIS family software subsystems to simplify and improve common command language for improved user communication and use of the systems. Task 440-11 (a).
- c. Software License Agreements -- D-441 will pay for exisiting software agreements included in the operations cost in 440-20.

4. Training

D-443 will meet State Office requests for GIS training and will prepare a GIS Training Needs Assessment in coordination with the Phoenix Training Center. The assessment will identify performance objectives for each unit, the appropriate training method, training location, trainees and instructors. The assessment shall be completed in sufficient time to allow PTC and DSC to use the results in submitting FY 1987 GIS Training funding requests. FY 1986 GIS training will place an emphasis on (a) MOSS user training at the field office level including use of existing software and hardware, and (b) training trainers in all states to take over introductory training courses and field office training needs. With the increased training efficiencies described on pg. 8 of 8 in the 12/16/85 PAWP submission on Centralized System Support, this funding level will allow DSC to meet all identified FY 1986 State Office GIS training needs. Replaces 440-14 (1).

5. General Technical Assistance

D-441, 442, and 443 shall respond to requests for GIS technical assistance. This includes time spent responding to "hot line" and other telephone requests. [NOTE: The additional funding requested for technical assistance for specific field office projects in the 12/16/85 DSC PAWP request (pg. 5 of 8) will not be provided from the GIS Centralized System Support funds.]

6. Hardware Operations and Maintenance.

- a. Equipment Maintenance Contracts -- This is to meet existing computer maintenance contracts. Task 440-20 part IX.
- b. Computer Operations Support -- This is to provide manpower operational support for HP 3000 and leased minicomputer(s). Task 440-20.
- c. Computer Supplies This provides 84% of the identified need for computer supplies in Task 440-20.
- d. Lease and Maintain MV 10,000 An MV 10,000 will not be purchased using the Departmental hardware contract in FY 1986. Therefore, this funding is provided for lease, maintenance and software for MV 10,000 based on cost estimates recently developed for NMSO. This will require Departmental approval. Replaces Task 440-21 subtask A.

D. Summary of Total GIS Funding for D-440

Centralized System Support

See PAWP Directives for explanation of Centralized, Development and Operational Support activities. These tasks are funded either by 4420 or by all of the benefitting programs. The source of the subactivity funds is shown in Column A of TABLE II. You may distribute the subactivity funds toward the Centralized System Support tasks identified in any convenient manner. The total cost target for Centralized Support System is \$1,212,900, and is allocated among the tasks as shown in Table I following:

TABLE I - Centralized System Support - Cost Target by Task:

	Funding Source		
AWP Task	Benfit. Sub.	4420	TOTAL
1. Systems Evaluation (Total)	(100,000)	(10,000)	(110,000)
a. LCM and State User Needs Assessment	s 65,000		65,000
b. Procurement Evaluation	35,000	-	35,000
c. MOSS Users Conference	(Company)	10,000	10,000
d. ALMRS/GIS Interface Prototype	*	*	*
2. Software Enhancements (Total)	(16,500)	(160,000)	(176,500)
a. Data Entry Improvements	-	100,000	100,000
b. Data Analysis Improvements	16,500		16,500
c. Data Base Management Improvements	***	60,000	60,000
3. Software Maintenance (Total)	(165,000)	(50,000)	(215,000)
a. General Software Maintenance	165,000		165,000
b. ADS/MOSS/MAPS/COS Integration		27,000	27,000
c. Software License Agreement		23,000	23,000
4. Training	100,000	****	100,000
5. General Technical Assistance	73,000	∞∞∞	73,000
6. Hardware Operations and Maintenance (I	Cotal) (0)	(538,400)	(538,400)
a. Equipment Maintenance Contracts		167,000	167,000
b. Computer Operations Support		200,000	200,000
c. Computer Supplies		51,400	51,400
d. Lease and Maintain MV-10,000		120,000	120,000
TOTALO	454 500	759 //00	1,212,900
TOTALS	454,500	730,400	1,212,900

^{* =} Not included in these directives; these funds are being held in D-150 cost target.

TABLE II -- D-440 Total GIS Funding by Source

		A	В	С	D
		Centralized	Develop-	Opera-	
		System	mental	tional	
Subact.	Program	Support	Support	Support	Total
4111	Oil & Gas	45,200	198,000		243,200
4113	Geothermal	31,000			31,000
4121	Coal	69,500		46,800	116,300
4122	Oil Shale/Tar Sands	3,500			3,500
4131	Mineral Materials	3,600			3,600
4132	Mining Law	13,400			13,400
4133	Non-energy Minerals	6,800			6,800
4134	Uranium	1,000			1,000
4211	Rights-of-Way	8,000			8,000
4212	Lands	18,000			18,000
4213	Alaska Lands	13,000			13,000
4220	Withdrawals	4,000			4,000
4311	Forestry	8,000			8,000
4321	Wild Horses	24,000		6,000	30,000
4322	Grazing	48,000	82,000	37,500	167,500
4331	Cultural	5,000			5,000
4332	Wilderness	7,000			7,000
4333	Recreation	8,000			8,000
4341	Soil, Water, Air	20,000			20,000
4351	Wildlife Habitat	18,000			18,000
4352	Endangered Species	6,000			6,000
4360	Fire Management			174,100	174,100
4410	Planning	14,000		71,000	85,000
4420	Data Management	758,400			758,400
4520	Cadastral Survey	35,500			35,500
4610	Fire Presuppression	14,000	24,900		38,900
6310	O&C Timber	30,000			30,000
	TOTALS	1,212,900	304,900	335,400	1,853,200

Mapping

Your FY 1986 AWP submission is approved with the following changes and corrections:

- 1. In order to ensure the completion of the land net compliations for the 1:1000,000 scale mapping the following projects are to be deleted:
 - A. Alaska SO DEMS
 - B. Colorado SO Miscellaneous photography
 - C. Analytical Photogrammetry Training. .
- 2. The reduction from PAWP for Base Mapping are:

4111 - \$ 6,000 4132 - 6,000 4212 - 8,000 4322 - 10,000 4520 - 9,000 6310 - 6,000 The reminder of the funds needed to ensure completion of the land net updates will be taken from the project for automation of cartography. Training is the lowest priority within automation of cartography. Some, or all, of the deleted projects will be re-instated should other program changes or funding surpluses develop later in the year.

Remote Sensing

The shortfall identified under Aerial Photo Retrieval System is to be funded through the NHAP as follows:

Subactivity 4321 - \$ 6,000 Subactivity 4322 - \$38,000

Your cost target is adjusted to include \$18,000 for maintenance and support during the nonfire season of 18 Remote Area Weather Stations (RAWS). The operation of these stations is for the purpose of acquiring year round climate data for use by various Bureau programs. This use is in addition to the primary fire-weather mission of the stations. The RAWS are identified as follows:

Arizona (3)

- 1. Goodwin
- 2. Olaf Knolls
- 3. Guthrie

California (1)

1. Station (Trinity River Basin)

Colorado (6)

- 1. Rifle
- 2. Hunter Creek
- 3. Rangely
- 4. Ernie Gulch
- 5. Thornburgh Mountain
- 6. Jay

Utah (8)

- 1. King Point
- 2. Diamond Mountain
- 3. Cottonwood Wash
- 4. Upper Sand Wash
- 5. Upper P. R. Springs
- 6. McCook Ridge
- 7. Winter Ridge
- 8. Yampa Flat

All specific directives remain the same unless stated as follows:

Your cost target is increased \$874,000 to \$2,074,000 for the Initial Attack Management System. Provide for the implementation of IAMS Phase II allotted funds based on recommended guidance developed by the Bureau's High Technology Field Committee (HTFC) in its August, 1985 meeting. Develop planning options for approval by Director before February 1, 1985. Plan on basis of Bureauwide funding availability of \$859,000 to cover acquisition of equipment (RAWS and DG-20's), including installation and initial data line costs, and \$15,000 available to develop priority listed software. This should include the procurement of 32 RIGS units, with priority on the placement of those Remote intetaction graphics system (RIGS) and RAWS in the areas specified at the HTFC meeting in SLC, UT, on August, 1985.

Only software projects are to be presented as development projects and such projects will be submitted to WO-740 and WO-201 (Ron Kuhlman) for coordination and approval purposes, submit an action plan (following Illustration No. 7, Manual Section 1702) and elaborate only on software developments.

Fire Training

Develop a course that addresses Fire Management Inputs for Resource Management Planning (RMP's). Course objectives, course outline and lessons will be developed by subject matter experts. The course should be scheduled for presentation in the spring of FY 1987.

Fire Information Systems Specialist

Emphasis should be placed on filling this position as soon as possible. The Bureau's priority on fire planning and reorganization of records and statistics is placing a high degree of reliance on this position.

NWCG Microcomputer/Videodisc Level III

\$15,000 has been provided to complete the Videodisc III contract (#YA-551-CT5-440016-Utah State University).

4610

Your cost target is increased \$235,000 to \$3,395,000. We are unable to provide all the funding identified as requested. We recommend that with the exception of vice Nase, all positions that become vacant should remain vacant until an analysis of the Center (BLM portion) has been made. Even with an analysis available, the outlook for additional funding is doubtful due to the impacts of the Gramm-Rudman-Hollings Act. Actually, further reductions are quite likely in the future and every effort should be made to achieve cost savings and actual reductions of expenses whereever possible.

Remedies and solutions for a few of the identified needs are as follows:

Smokejumper

Funding and FTE that had been allocated to Montana for 30 BLM smokejumpers has been reallocated to BLM-BIFC and Alaska per implementation plan.

727 Transport Aircraft

No additional funds are available at this time. At the end of the season a reevaluation of this aircraft use and need will be made.

Single Engine Aircraft

Your target has been increased by \$65,000, as indicated by letter, to complete the single engine aircraft project.

Fire Reporting System

The \$90,000 in funds allocated for Fire Reporting System work were assigned to BIFC to perform as a COAR liaison for Alaska (\$10,000 for travel/salary and \$80,000 for Alaska performed work). The funds will be spent to accomplish the identified work.

Organizational Program Analysis

By March 15, 1986, develop an analysis report that addresses contraction of the organization and programs to stay within assigned budget targets.

4830

1. Your share of the Bureau's 4830 reduction is \$31,000 as follows:

	Decrease
Labor and operations cost (except telephones)	\$ 28,000
Revised telephone target is \$32,000	3,000
Total	\$ 31,000

PHOENIX TRAINING CENTER

4111/4112

See General Directives. At this time, we will fund only two sessions each of 3000-17 and 3000-18. If a third session is to be offered, funds will be made available.

4121

Your cost target is increased \$20,000 for development of LMU Module, Section 7 Module, and Facilitator Training for LMU Module.

4122

\$6,000 is reduced from your cost target.

4132

Your cost target is increased by \$11,000 for PTC assistance for courses 300-13B and C (\$8,000) and Denver Goldsaver equipment repair and updating (\$3,000).

4211

Additional funding requested is not available.

4212

Your cost target has been reduced by \$21,000 as follows: \$12,000 from cutting costs related to course 2000-1, \$5,000 savings from cancelling course 2000-3, and \$4,000 savings from a reduction in work related to the Advanced Lands Needs Analysis.

- o You are relieved from the following PAWP planned accomplishments: Course 2000-3. The Advanced Lands Course Needs Analysis should be started, completion would not be expected until next fiscal year.
- o Please conduct one additional session of course 2000/3000-8 (Intermediate Land & Minerals Adjudication) in Alaska. All costs for the Alaska session are to be borne by Alaska.

4322

Your cost target is reduced \$3,000.

4342

Plan to provide space and logistical support for the Bureau's Hazardous Materials Workshop to be held in the second quarter, FY 1986. The number of participants will not exceed 36.

Use the \$5,200 available from cancellation of Course 6000-10 to help meet your additional funding needs. No extra funds are available.

4410

Your cost target has been reduced \$16,000. The effect of this reduction on planned workload should be determined by the PTC in consultation with WO 202.

4740

Your request for \$3,000 is not necessary as the two travelling participants for the conference will be funding their own travel from their respective programs.

4830

Your cost target is reduced by \$9,000. Your request for an increase cannot be accommodated due to the significant reduction that occurred in the Bureauwide 4830 program.

PTC - Funding (\$000)

Subactivity	Base Level	Other
2300	0	5
4111	100	79
4113	49	0
4121	101	34
4122	0	0
4132	100	63
4133	50	0
4211	80	38
4212	150	51
4213	0	40
4220	0	23
4322	120	72
4331	0	5
4332	0	5
4333	0	5
4341	40	9
4342	0	4
4351	80	0
4352	0	18
4410	40	44
4420	10	0
6310	50	0
4830	31	0
TOTALS	1,001	495

WASHINGTON OFFICE

4121

A. The following cost target reductions are imposed for the additional GRH reduction.

1. AA-640 (-\$34,000)

2. AA-641 (-\$43,000)

3. AA-501 (-\$50,000)

4. AA-652 (-\$55,000)

4131

Your cost target is \$123,000. Provide for expenses associated with mineral materials workshop, and Bureauwide program evaluation.

4132

AA-680 your cost target is reduced by \$26,000 in the following areas:

WM (\$16,000)

Operation plan \$10,000 (Critical w. Strategic Minerals Committee). \$26,000

4333

Your cost target is increased \$305,000 to \$584,000: the increase is for support of the President's Commission on Americans Outdoors, including workmonths for Rodger Schmitt and travel for Rodger Schmitt and Gerald Hillier.

4341

Your cost target has been increased by \$17,000. These funds are allocated to WO 220 as follows:

+\$8,000 to provide for BLM partial share of funds to operate the National Atmospheric Deposition Program (NADP) Coordination Office. Funds will be provided to NADP through interagency agreement with other participating DOI agencies.

+\$9,000 to provide for BLM share of costs for conducting an interagency air training course. Funds will be provided through interagency agreements to Forest Service, National Advanced Resource Technology Center (NARTC), Marana, Arizona.

3

Form 1279-3
[June 1984)

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